

LAND DEVELOPMENT CODE AMENDMENT

PETITION	SUMMARY OF AMENDMENT									
PL20190000389	This amendment is intended to revise and clarify the procedures and									
ORIGINGrowth ManagementDepartment (GMD)HEARING DATESBCC11/10/2020CCPC09/09/2020DSAC03/19/201906/18/2019	 approval process for Comparable Use Determinations. LDC SECTIONS TO BE AMENDED 2.03.00 Zoning Districts; Permitted Uses, Accessory Uses, and Conditional Uses 10.02.06 Requirements for Permits 10.03.06 Public Notice and Required Hearings for Land Use Petitions 									
A	DVISORY BOARD RECOMMENDATIONS									
DSAC-LDR	DSAC CCPC									
Approval	Approval Approval with Recommendation									

BACKGROUND

Currently, when an applicant submits an application for a Zoning Verification Letter - Comparable Use Determination, staff reviews the application, makes a determination on the compatibility of the proposed use and drafts the Zoning Verification Letter (ZVL). Once the ZVL has been completed, the ZVL and all necessary backup materials are brought before the Hearing Examiner or the Board of Zoning Appeals (BZA) for affirmation.

This current process of generating a ZVL and then going before the Hearing Examiner or BZA for affirmation has proven to be confusing for customers. Additionally, staff has requested that there be standards to determine if a proposed use is comparable to the list of permitted uses within that district, which has been added to LDC section 10.02.06 K.2.

This proposed LDC amendment removes the Comparable Use Determination process from the Zoning Verification Letter process and provides criteria to make a comparable use determination. This will change the process of providing the determination through a ZVL to now providing a recommendation through a Staff Report. The Staff Report will then be reviewed for approval by the Hearing Examiner or the Collier County Planning Commission (CCPC).

Additionally, the industrial and commercial zoning districts' list of conditional uses, allows for a comparable use determination for permitted uses to follow the conditional use review process. This conflicts with the other sections of the LDC and the comparable use determination process that is utilized today. Therefore, the language that reflects a conditional use process for a permitted use has been removed.



DSAC-LDR Subcommittee Recommendation

The DSAC-LDR Subcommittee recommended approval of the proposed LDC amendment, subject to the following:

- The process of the Comparable Use Determination affirmation with the Office of the Hearing Examiner remains in place;
- Information regarding the ability to appeal the Comparable Use Determination is provided for; and
- Provide flexibility in the application of the criteria within LDC section 10.02.06 K.2.

DSAC Recommendation

The DSAC recommended approval of the proposed LDC amendment, subject to the addition of "as applicable" to the end of LDC section 10.02.06 K.2.

CCPC Recommendation

The CCPC recommended approval of the proposed LDC amendment, subject to the following:

- 1. If the Hearing Examiner decides against hearing the Comparable Use Determination, the CCPC shall review the petition in lieu of the BCC.
- 2. Change proposed LDC section 10.02.06 K.1. to read: "The following Comparable Use Determination (CUD) shall be used to determine whether a use is comparable in nature with the list of permitted uses, and the purpose and intent statement of the zoning district, overlay, or PUD."
- 3. Change the proposed LDC section 10.02.06 K.2.b. to read: The effect of the proposed use would have on neighboring properties in relation to the noise, glare, or odor effects shall be no greater than that of other permitted uses in the zoning district, overlay, or PUD.
- 4. Move the proposed text of LDC section 10.02.06 K.2.d. to LDC section 10.02.06 K.2.e. and insert new language into subparagraph d. to read as follows: The proposed use shall be compatible and consistent with the other permitted uses in the zoning district, overlay, or PUD.

The above conditions have been incorporated into the proposed language.

FISCAL & OPERATIONAL IMPACTS	GMP CONSISTENCY
There are no anticipated fiscal or operational	The proposed LDC amendment has been reviewed
impacts associated with this amendment.	by Comprehensive Planning staff and may be
	deemed consistent with the GMP

EXHIBITS: A) Amendment History and Existing PUD Standards; and B) Administrative Code

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Amend the LDC as follows:

1 2 2.03.00 - ZONING DISTRICTS; PERMITTED USES, ACCESSORY USES, AND CONDITIONAL 3 USES

4 In order to carry out and implement the Collier County GMP and the purposes of this LDC, the 5 following zoning districts, district purposes, and applicable symbols are hereby established:

6 Α. Rules for Interpretation of Uses. In any zoning district, where the list of permitted and 7 conditional uses contains the phrase "any other use which is comparable in nature with 8 the foregoing uses and is consistent with the permitted uses and purpose and intent 9 statement of the district" or any similar phrase which provides for a use which is not 10 clearly defined or described in the list of permitted and conditional uses, which requires 11 the discretion of the County Manager or designee as to whether or not it is permitted in 12 the district, then the determination of whether or not that use is permitted in the district 13 shall be made through the process outlined in LDC section 1.06.0010.02.06 K. 14 interpretations, of this LDC.

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18 2.03.03 – Commercial Zoning Districts

- 20 Α. Commercial Professional and General Office District (C-1). The purpose and intent of the 21 commercial professional and general office district C-1 is to allow a concentration of office 22 type buildings and land uses that are most compatible with, and located near, residential 23 areas. Most C-1 commercial, professional, and general office districts are contiguous to, 24 or when within a PUD, will be placed in close proximity to residential areas, and, therefore, 25 serve as a transitional zoning district between residential areas and higher intensity 26 commercial zoning districts. The types of office uses permitted are those that do not have 27 high traffic volumes throughout the day, which extend into the evening hours. They will 28 have morning and evening short-term peak conditions. The market support for these office 29 uses should be those with a localized basis of market support as opposed to office 30 functions requiring inter-jurisdictional and regional market support. Because office 31 functions have significant employment characteristics, which are compounded when 32 aggregations occur, certain personal service uses shall be permitted, to provide a 33 convenience to office-based employment. Such convenience commercial uses shall be 34 made an integral part of an office building as opposed to the singular use of a building. 35 Housing may also be a component of this district as provided for through conditional use 36 approval. 37
- 38 1. The following uses, as identified with a number from the Standard Industrial 39 Classification Manual (1987), or as otherwise provided for within this section are 40 permissible by right, or as accessory or conditional uses within the C-1 commercial 41 professional and general office district. 42
 - Permitted uses. a.

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1 2 3			from obtaining the permits for the struct <u>- c.</u> Administrative Fence	ure.	electrical, pl		mech	anical,	or gas
4			a zoning verification						
5			LDC section 5.03.02						
6 7		2.	The Administrative Code s requirements to obtain a zor		-	ss and	applica	ation su	ıbmittal
8 9	*	*	* * * *	*	* *	*	*	*	*
10									
11	<u>K.</u>	Comp	able Use Determination.						
12									
13		<u>1.</u>	The following Comparable I						
14 15			whether a use is comparate						and the
15 16			ourpose and intent statemer	it of the zor	<u>iing district, c</u>	ovenay,		<u>.</u>	
10		2.	To be effective, the Compa	arable Use	Determinatio	on shall	be an	proved	by the
18			Hearing Examiner by decis						
19			nearing based on the follow	ng standard	ls, as applica	able:			
20									
21			a. The proposed use						
22 23			uses in the zoning di	<u>strict, overla</u>	ay, or PUD, I	nciuaing	but no		<u>a to the</u>
23 24			following: i. Operating ho	ire:					
$\frac{24}{25}$			ii. Traffic volum		l/attracted				
26			iii. Type of vehic			use:			
27			iv. Number and				and		
28			v. Business pra	ctices and a	activities.				
29									
30			b. The effect of the pro-						
31 32			relation to the noise, other permitted uses					ter than	that of
32			other permitted uses			enay, or	<u>FUD.</u>		
34			c. The proposed use i	s consisten	t with the G	MP. me	aning	the apr	olicable
35			future land use desig						
36			and, where the futu				ins a	specific	list of
37			allowable uses, the p	proposed us	<u>e is not omit</u>	ted.			
38					an atiple or		lata at .	مالك مالك	a than
39 40			d. The proposed use permitted uses in the					with the	<u>e otner</u>
40 41					noi, overiay,		-		
42			e. Any additional releva	nt informati	on as may be	e require	d by Co	ountv M	anager
43			or Designee.					,	
44									
45		<u>3.</u>	The Administrative Code s				applica	ation su	<u>ibmittal</u>
46 47			equirements to obtain a Co	mparable U	se Determina	ation.			
47	#	#	# # # #	#	# #	#	#	#	#
49					"				
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1	10.03.	06 Publi	c Notic	ce and F	Require	ed Hear	ings fo	or Land	Use Pe	etitions			
2					-		•						
3	*	*	*	*	*	*	*	*	*	*	*	*	*
4													
5	Ο.	Affirma	tion or	<mark>aA</mark> ppro∖	/al of a	Compa	rable L	Jse Det	erminat	ion purs	uant to	LDC s	ection
6		10.02.0	<u>6 K.</u> 2	Zoning \	/erifica	tion Let	tter tha	at allow	s a ne	w use	that is	compa	rable,
7		compat	ible, ar	d consid	stent wi	ithin a P	UD.						
8		1.	The fol	lowing a	dvertis	ed publi	c heari	ngs are	require	ed:			
9			a.	One CC	CPC BC	C or He	earing E	Examine	r hearii	ng.			
10		2.	The fol	lowing n	otice p	rocedur	es are i	requirec	l:	-			
11			a.	Newspa	aper A	dvertise	ment p	orior to	the a	dvertised	d public	heari	ng in
12				accorda	ance wi	th F.S. §	§ 125.6	6.					-
13													
14	*	*	*	*	*	*	*	*	*	*	*	*	*
15	#	#	#	#	#	#	#	#	#	#	#	#	#

Attachment A – Amendment History and PUD Language

Amendment History

- Ordinance 91-102 states within each commercial zoning district's list of permitted uses:
 - C-1/T "Any other commercial use of professional services which is comparable in nature with the foregoing uses"
 - C-2 "Any other convenience commercial use which is comparable in nature with the foregoing uses."
 - C-3 "Any other general commercial use which is comparable in nature with the foregoing uses"
 - C-4 "Any other general commercial use which is comparable in nature with the foregoing uses."
 - C-5 "Any other heavy commercial use which is comparable in nature with the foregoing uses."
- Ordinance 93-89 modified the following language:
 - C-1/T "Any other commercial use or professional services which is comparable in nature with the foregoing uses including those that exclusively serve the administrative as opposed to the operational functions of a business, and are purely associated with activities conducted in an office.
 - C-2 "Any other convenience commercial use which is comparable in nature with the foregoing uses including buildings for retail, service and office purposes consistent with the permitted uses and purpose and intent statement of the district."
 - C-3 "Any other general commercial use which is comparable in nature with the foregoing uses including buildings for retail, and service and office purposes consistent with the permitted uses and purpose and intent statement of the district."
 - C-4 "Any other general commercial use which is comparable in nature with the foregoing uses including buildings for retail, and service and office purposes consistent with the permitted uses and purpose and intent statement of the district."
 - C-5 "Any other heavy commercial use which is comparable in nature with the foregoing uses including buildings for retail, service and office purposes consistent with the permitted uses and intent and purpose statement of the district."
- Ordinance 2002-03 introduced language included in current LDC section 2.03.00
- Ordinance 2002-31 removed the comparable use language under the permitted uses sections and relocated to conditional uses while also adding a reference that the determination is made by the BZA and removed language that was introduced in the 2002-03 ordinance, as described above.
 - No clear explanation on amendment staff report as to why the change was needed
- Ordinance 2003-01 added back to the C-1 district: "Any other commercial use or professional services which is comparable in the nature with the foregoing uses including

Attachment A – Amendment History and PUD Language

those that exclusively serve the administrative as opposed to the operational functions of a business and are purely associated with activities conducted in an office."

• No clear explanation on amendment staff report as to why the change was needed

Existing Standards

Existing PUDs Mini-Triangle PUD (Ord. 18-25):

11. Any other principal use which is comparable in nature with the forgoing list of permitted principal uses, as determined by the Board of Zoning Appeals or the Hearing Examiner by the process outlined in the LDC.

Creekside Commerce Park (Ord. 18-19)

9.10. Any other use which is comparable in nature with the foregoing uses and which the Community Development and Environmental Services Administrator determines to be compatible.

Ford Test Center (Ord. 84-4)

G. Any other use which is compatible in nature with the foregoing uses and which the Zoning Director determines to be compatible.

Immokalee Regional Airport (Ord. 10-07)

e. Any other use that is comparable in nature with the foregoing list of permitted principal uses, as determined by the Board of Zoning Appeals (BZA).

Kings Lake (Ord. 08-67)

(28) Any other commercial use or professional service which is comparable in nature with the foregoing uses, as determined by the Board of Zoning Appeals.

Olde Cypress PUD (00-37)

6. Any other principal use which is comparable in nature with the foregoing uses and which the Development Services Director determines to be compatible in the "R" District.

Orange Tree PUD (12-09)

45) Any other principal use which is comparable in nature with the foregoing list of permitted principal uses, as determined by the Board of Zoning Appeals (BZA) by the process outlined in the LDC or adopted by policy.

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Attachment B – Administrative Code

G.6<u>L</u>. Zoning Verification Letter – PUD Comparable Use Determination

- Reference LDC subsections 2.03.00 A, 10.02.06 JK, LDC Public Notice subsection 10.03.06 O, LDC section 8.10.00 and F.S. §125.66.
- Applicability A Zoning Verification LetterComparable Use Determination may be used to make a determination that a new use is comparable, compatible, and consistent with the list of identified permitted and conditional-uses in a standard zoning district, overlay, or a PUD ordinance. Depending on PUD ordinance language, one of the following methods of consent by the Hearing Examiner will occur:
 - If the PUD ordinance language identifies the BZA as the authority to determine a use is comparable, compatible, and consistent, the Zoning Verification Letter will be brought to Hearing Examiner for approval of the determination.
 - **2.** If the PUD ordinance language identifies the Planning Director (or other similar County staff) as the authority to determine a use is comparable, compatible, and consistent, the Zoning Verification Letter will be brought to Hearing Examiner for affirmation of the determination.
- Pre-Application A pre-application meeting is not required.

Contents

Initiation The applicant files a "Zoning Verification Letter<u>Comparable Use Determination</u> Application" with the Planning & Zoning Division.

Application The application must include the following:

- 1. Applicant contact information.
 - 2. Property information, including:
 - Site folio number;
 - Site Address;
 - Property owner's name; and
 - Verification being requested.
 - **3.** <u>A narrative statement that describes t</u>**T**he determination request,<u>and</u> the justification for the use by a certified land use **planner** or a land use attorney, and <u>addresses the standards within LDC section 10.02.06 K.2</u>.
 - **4.** Additional materials may be requested by staff depending on the use and justification provided.
 - 5. PUD Ordinance and Development Commitment information, if applicable.
 - 6. Electronic copies of all documents.

7. Addressing checklist.

Completeness and Processing of Application of Application applicant will receive a mailed or electronic response notifying the **applicant** that the petition is being processed. Accompanying that response will be a receipt for the payment and the tracking number (i.e., XXPL201200000) assigned to the petition. This

Attachment B – Administrative Code

petition tracking number should be noted on all future correspondence regarding the petition.

- **Notice** Notification requirements are as follows. ⇔ *See Chapter 8 of the Administrative Code for additional notice information.*
 - **1. Newspaper Advertisement:** At least 15 days before the hearing in a newspaper of general circulation. The legal advertisement shall include:
 - Date, time, and location of the hearing;
 - Application number and project name;
 - PUD name and ordinance number;
 - Proposed permitted use; and
 - Whether the use will be approved or affirmed by the Hearing Examiner; and
 - Description of location.
- Public Hearing 1. The Hearing Examiner or the CCPC shall hold at least 1 advertised public hearing. ⇔See Chapter 9 of the Administrative Code for the Office of the Hearing Examiner procedures.
- Decision maker The Hearing Examiner or the CCPC.

If the PUD ordinance language identifies the CCPC or the Planning Director (or other similar County staff) as the authority to determine a use is comparable, compatible, and consistent, a Staff Report will be presented to the Hearing Examiner or the CCPC for approval of the Comparable Use Determination.

- **Review Process** The Planning & Zoning Division will review the application and identify whether additional materials are needed. Staff will prepare a Staff Report to present to the Office of the Hearing Examiner or the CCPC for a decision.
 - Appeal
 Appeal of a Comparable Use Determination shall be pursuant to Code of Laws and Ordinances section 250-58.

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