ORIGIN: Hurricane Irma After-Action Report to the Board of County Commissioners

AUTHOR: Zoning Division Staff

LDC SECTION: 5.05.04 Group Housing

SUMMARY: This amendment creates new requirements for assisted living facilities and nursing homes, as defined by §§ 400 and 429 F.S. that require Emergency Environmental Control Plans (EECP), and installation of permanent emergency generators.

DESCRIPTION: In September of 2017, Governor Rick Scott issued Emergency Rules after Hurricane Irma caused an extended power outage to a Broward County nursing home, resulting in heat-related deaths to several of its residents. After the close of the 2018 legislative session, Senate Bill 7028 ratified Rule 58A-5.036, F.A.C. entitled "Emergency Environmental Control for Assisted Living Facilities" and implemented by the Department of Elder Affairs (DOEA). Additionally, HB 7099 ratified Rule 59A.-4.1265 entitled "Emergency Environmental Control for Nursing Homes" and implemented by the Agency for Health Care Administration (ACHA). These rules require nursing homes and assisted living facilities to acquire alternative power sources, such as a generator, that ensure sufficient cooling temperatures are maintained at 81 degrees Fahrenheit or cooler, during extended power outages for at least 96 hours, to all of the facility's residents.

With respect to the After-Action Findings of Collier County's Hurricane Irma Response, Staff presented several regulatory responses to the Board of County Commissioners at their Work Session on November 7, 2017. Regulatory Action #1 suggested drafting an ordinance that would require the expansion of on-site generator requirements for licensed health care facilities.

This amendment proposes to incorporate some of the standards of Rules 58A-5.036 and 59A.-4.1265 F.A.C., including the requirement for an EECP. Assisted living facilities (ALFs) and nursing homes, as defined by §§ 400 and 429 F.S., are now required to submit an EECP to the County's Bureau of Emergency Services (BES) and continue to do so on an annual basis. The EECP must identify the County's primary and secondary evacuation locations and the finished floor elevation for the first and second floors of all ALFs and nursing homes. The EECP also includes information regarding permanent emergency generators. The following is required for permanent emergency generators:

- Capability of keeping the ambient air temperature in all ALFs and nursing homes at or below 81 degrees Fahrenheit for a minimum of 96 hours in the event of the loss of primary electrical power;
- Sufficient fuel supply to ensure compliance with §§ 58A-5.036 F.A.C., as amended, and 59A-4.1265 F.A.C., as amended;
- Backup power connectivity to accommodate a secondary back-up generator, in the event of permanent emergency generator failure; and

• Annual third-party testing and inspection of permanent emergency generator, under load, by manufacturer's specifications.

FISCAL & OPERATIONAL IMPACTS: In the "Statement of Estimated Regulatory Costs" of the summary bill analysis for Senate Bill 7028 prepared by DOEA, a one-time estimated average ALF facility cost to comply was assumed at \$19,033 for 6 beds or less; \$68,637 for 7 to 49 beds; \$106,721 for 50 to 100 beds and for more than 100 beds, \$439,000. In the "Statement of Estimated Regulatory Costs" prepared by AHCA, a one-time estimated average nursing home cost to comply was assumed at \$2,627 per bed. There will be additional costs to comply with the requirements for backup power connectivity and third-party testing. The one-time estimates did not include reoccurring operational and maintenance costs.

GROWTH MANAGEMENT PLAN IMPACT: This LDC amendment supports Goal 12 of the Conservation and Coastal Management Element of the GMP which requires the County, "to make every reasonable effort to ensure the public safety, health and welfare of people and property from the effects of hurricane storm damage." It is consistent with Policy 12.1.14, which states:

All new nursing homes and assisted living facilities that are licensed shall have a core area to shelter residents and staff on site. The core area will be constructed to meet the Public Shelter Design Criteria that are required for new public schools and public community colleges and universities ("State Requirements for Educational Facilities," 2014). Additionally, this area shall be capable of ventilation of air conditioning provided by back-up generator for a period of no less than seventy-two (72) hours.

	Amen	d the L	DC as	follows:								
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2	5.05.0	4 – Gro	oup He	ousing								
3	*	*	*	* *	*	*	*	*	*	*	*	*
4	Ε.	Emerg	gency I	Environmenta	l Control	Plans.	In acco	rdance	with R	ules 58/	<u> 4-5.036</u>	and 59A-
5		<u>4.126</u>	<u>5, F.A.</u>	C., as amend	<u>ed, Emer</u>	gency l	Environ	mental	Contro	ol Plans	for assi	<u>sted living</u>
6		<u>faciliti</u>	<u>es and</u>	nursing hom	nes, as c	lefined	by §§	400 ar	nd 429	F.S., sł	nall be	<u>submitted</u>
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19				<u>a)</u>			-					ciated fuel
20					<u>suppl</u>	<u>y shall</u>	be size	ed to e	nsure	compliar	nce with	<u>n §§ 58A-</u>

1		5.036 F.A.C., as amended, for assisted living facilities and
2		59A-4.1265 F.A.C., as amended, for nursing homes.
3		b) Permanent emergency generators shall be installed, tested
4		and maintained in accordance with NFPA 99 Health Care
5		Facilities Code, and NFPA 110, Standard for Emergency
6		and Standby Power Systems.
		ii. Backup connectivity. A power transfer switch or automatic transfer
7 8		switch shall be installed to accommodate a secondary or back-up
9		generator connection point in the event of permanent emergency
10		
10		generator failure.
		iii. Submittal Requirements. The following shall be submitted when
12		installing a permanent emergency generator:
13		a. Manufacturer's specifications of the generator.
14		b. Calculations demonstrating adequacy of fuel supply to
15		comply with §§ 58A-5.036 F.A.C., as amended, for assisted
16		living facilities and 59A-4.1265 F.A.C., as amended, for
17		nursing homes.
18		iv. Regular testing and inspections required. Permanent emergency
19		generators shall be tested under load as required by §§ 58A-5.036
20		F.A.C., as amended, for assisted living facilities and 59A-4.1265
21		F.A.C., as amended, for nursing homes, and by manufacturer's
22		specifications, and be inspected a minimum of once a year. Each
23		facility shall keep a written statement on site attesting to the regular
24		maintenance, third-party testing, and inspection of the generator
25		and fuel system by a service organization authorized by the
26		manufacturer.
27		2. Emergency Environmental Control Plans shall be reviewed and approved
28		by the Bureau of Emergency Services-Emergency Management Division
29		in care of Human Services.
30		3. Notification of plan submittal shall be as identified in Rules 58A-5.036 and
30 31		<u>59A-4.1265, F.A.C., as amended.</u>
31	#	# # # # # # # # # # # # # #
32	#	

ORIGIN: Hurricane Irma After-Action Report to the Board of County Commissioners

AUTHOR: Growth Management Department, Zoning Division Staff

LDC SECTIONS: 5.05.05 Facilities with Fuel Pumps

SUMMARY: This amendment clarifies the requirement to install a generator transfer switch at gas station facilities and introduces the requirement to install a permanent emergency generator.

DESCRIPTON: At the Board of County Commissioners Work Session on November 7, 2017, Staff presented several regulatory responses to the After-Action Findings regarding the County's Hurricane Irma Response. Regulatory Action #3 suggested strengthening the emergency generator requirements for commercial gas stations located near the interstate highway and multi-pump stations located further inland. The recommendation also stated the need for annual testing of permanent on-site generators and operational certificates.

Pursuant to F.S. 526.143, there are existing standards for newly constructed and substantially renovated gas stations that require such facilities to be capable of operating under an alternate form of generated power. These standards require gas stations to be pre-wired with a generator transfer switch (GTS). Entities or corporations owning 10 or more gas stations within the County are required to have at least one portable generator for every 10 gas stations. The standards also include the periodic testing of related equipment.

This LDC amendment incorporates some of the standards from F.S. 526.143 and includes additional requirements based on the Board's After-Action Findings recommended regulatory action. This amendment proposes the following changes to LDC section 5.05.05 I.:

- 1) Clarifies an existing LDC provision that requires all facilities with fuel pumps to be prewired with a GTS;
- 2) Facilities that are newly constructed, facilities located within one-half mile of an interstate or evacuation route, and facilities that are substantially renovated are required to install a permanent emergency generator;
- 3) Facilities with a permanent emergency generator shall conduct annual testing of the generator and keep a written statement on site attesting to the periodic testing of the equipment; and
- 4) Includes exempted businesses, such as automotive vehicle dealers (SIC 5511), establishments operating a fleet of motor vehicles, and others.

FISCAL & OPERATIONAL IMPACTS: There are no anticipated fiscal or operational impacts associated with this amendment.

GROWTH MANAGEMENT PLAN IMPACTS: This amendment supports Goal 12 of the Conservation and Coastal Management Element of the GMP which requires the County," to make every reasonable effort to ensure the public safety, health and welfare of people and property from the effects of hurricane storm damage."

Amend the LDC as follows:

1			
2	5.05.	05 – Fa	icilities with Fuel Pumps
3	*	*	* * * * * * * * * *
4	Ι.	Perm	nanent emergency generators.
5		1.	Purpose and intent. The following provisions are intended to protect the public
6			health, safety and welfare through improved evacuation capability and
7			commercial fuel availability during a state of emergency.
8		2.	Each facility with fuel pumps shall provide the necessary infrastructure and pre-
9			wiring in order to provide the capabilities for generator service capable of
10			operating all fuel pumps, dispensing equipment, life-safety systems, and
11			payment-acceptance equipment in case of emergencies.
12		3.	Facilities with fuel pumps that are newly constructed, or that are located within
13			one-half mile to an interstate highway or state or federally designated evacuation
14			route, or when additions or renovations exceed 50 percent of the assessed value
15			of the existing structure shall install a permanent emergency generator capable
16			of operating all fuel pumps, dispensing equipment, life-safety systems, and
17			payment-acceptance equipment for use in case of emergencies.
18		4.	Permanent emergency generators or transfer switches must be tested under load
19			and according to manufacturer's specifications. Each facility must keep a written
20			statement on site attesting to the periodic testing of the equipment.
21		<u>5.</u>	The following are exempt from LDC section 5.05.05 I:
22			 <u>Automotive vehicle dealers (SIC Code 5511);</u>
23			 <u>b.</u> Establishments operating a fleet of motor vehicles;
24			 <u>c.</u> Establishments which sell motor fuel exclusively to a fleet of motor vehicles;
25			<u>or</u>
26			d. Establishments that have a written agreement with a public hospital in a
27			form approved by the Florida Division of Emergency Management, wherein
28			the public hospital agrees to provide the establishment with an alternative
29			means of power generation on-site so that the establishment's fuel pumps
30			may be operated in the event of a power outage.
31	#	#	# # # # # # # # # #

ORIGIN: Hurricane Irma After-Action Report to the Board of County Commissioners

AUTHOR: Zoning Division Staff

LDC SECTIONS: 5.05.17 Residential Developments with Community Clubhouses or Recreational Facilities (New Section)

SUMMARY: This amendment establishes new standards for community clubhouses or recreational facilities in residential developments, to aid in the County's emergency response and recovery after an emergency event, such as a tropical storm or a hurricane.

DESCRIPTION: At the Board's Work Session on November 7, 2017, Staff presented several regulatory responses to the After-Action Findings regarding the County's Hurricane Irma Response. Regulatory Action #2 suggested creating a local ordinance to help address evacuation shelter deficits.

This amendment proposes to allow community clubhouses or recreational facilities in private residential developments to be used in the post-event response and recovery efforts by requiring permanent emergency generators be installed at such new facilities that are at least 10,000 square feet. Existing facilities would be subject to these standards if they undergo a substantial addition or renovation and are at least 10,000 square feet. The amendment also creates minimum operating standards for permanent emergency generators at community clubhouses or recreational facilities.

Lastly, this amendment requires coordination, at time of generator installation, with the Bureau of Emergency Services-Emergency Management Division to consider allowing the County to use their private community clubhouses or recreational facilities for post-emergency response activities.

FISCAL & OPERATIONAL IMPACTS: There are no anticipated fiscal or operational impacts associated with this amendment.

GROWTH MANAGEMENT PLAN IMPACT: This amendment supports Goal 12 of the Conservation and Coastal Management Element of the GMP, "to make every reasonable effort to ensure the public safety, health and welfare of people and property form the effects of hurricane storm damage."

Amend the LDC as follows:

5.05.17 – Residential Developments with Community Clubhouses or Recreational Facilities

A. Purpose and intent. The purpose of this section is to protect the public health, safety and welfare and aid in the implementation of the County's emergency response and recovery activities at the community level. The requirements are also intended to improve communication to residents before, during, and after emergency events.

1	<u>B</u> .	Applicability. The following requirements shall apply to all residential developments with
		recreational facilities including, but not limited to, clubhouses or community center
2 3		buildings.
	<u>C</u> .	Permanent emergency generators. Permanent emergency generators shall be required
4 5		at clubhouses and community center buildings with a floor area of 10,000 square feet or
6		greater that are newly constructed or when existing buildings undergo an addition or
7		renovation that exceeds 50 percent of the assessed value, and have a total of 10,000
8		square feet or greater.
9		1. Exemption. Residential developments with more than one community clubhouse
10		or recreational center with a floor area of 10,000 square feet or greater are only
11		required to install one permanent emergency generator at one of the centers.
12		Any remaining centers are exempt from the requirements for permanent
13		emergency generators.
14		2. Standards
15		a. Generator Capacity. Permanent emergency generators shall have a
16		minimum operating capacity to provide service for the following:
17		i. Essential electrical systems within the building, including but not
18		limited to exit lighting, emergency lighting, elevators, fire alarm
19		system, bathroom exhaust fans, bathroom hot water heaters, and
20		water and sewer lift stations.
21		 Lighting for a minimum of 30 percent of the building's floor area,
22		including but not limited to the main meeting or gathering areas,
23		hallways, and bathrooms.
24		iii. Air-conditioning for 30 percent of the building's floor area including
25		the largest meeting or gathering area.
26		iv. Sufficient fuel to operate the generator for a minimum of 72 hours
27		at the full load capacity.
28		b. Setbacks. Permanent emergency generators shall comply with the
29		dimensional standards in LDC section 4.02.03.
30	D.	Coordination with Emergency Management. At time of generator installation, residential
31		communities shall coordinate with the Bureau of Emergency Services-Emergency
32		Management Division to consider allowing the County to use their private community
33		centers for post-emergency response activities. Communities choosing this cooperative
34		effort with the County may do so through a voluntary Memorandum of Understanding
35		(MOU) that allows the County to provide resources for post-storm refuge or staging of
36		resources.
37	#	# # # # # # # # # # #

ORIGIN: Hurricane Irma After-Action Report to the Board of County Commissioners

AUTHOR: Zoning Division Staff

LDC SECTIONS: 4.02.01 Dimensional Standards for Principal Uses in Base Zoning Districts 4.05.04 Parking Space Requirements 4.06.05 General Landscaping Requirements 10.02.03 Requirements for Site Development, Site Improvement Plans and Amendments thereof

SUMMARY: This amendment creates new exemptions from certain design standards for existing facilities with fuel pumps, assisted living facilities (ALFs), and nursing homes that install permanent emergency generators and related fuel storage for an emergency event.

DESCRIPTON: At the Board of County Commissioners Work Session on November 7, 2017, Staff presented several regulatory responses to the After-Action Findings regarding the County's Hurricane Irma Response. Regulatory Actions #2 and #3 suggested the creation of new requirements to improve the County's recovery efforts after emergencies. Two other companion LDC amendments require permanent emergency generators in certain circumstances at assisted living facilities (ALFs), nursing homes, and facilities with fuel pumps.

This LDC amendment grants relief from certain design standards. The amendment reduces the minimum setbacks, parking requirements, and building foundation planting requirements for existing ALFs, nursing homes, and facilities with fuel pumps that install a permanent emergency generator. These reductions are intended to reduce or remove potential constraints that might limit the ability of existing businesses to install generators. Other requirements applicable to generators and other equipment such as screening requirements in LDC sections 4.06.02 and 5.05.08, and sound attenuation requirements in LDC section 4.02.01 D.13 are unchanged.

Additionally, this amendment also expands the list of items required on a site plan per LDC section 10.02.03 D to ensure that the location of permanent emergency generators and any related equipment is clearly identified on the site plan.

FISCAL & OPERATIONAL IMPACTS: There are no anticipated fiscal or operational impacts associated with this amendment.

GROWTH MANAGEMENT PLAN IMPACTS: There are no anticipated Growth Management Plan impacts associated with this amendment.

1	Ame	nd the l	LDC as follows:
1 2 3	4.02. *	01 – Dir *	mensional Standards for Principal Uses in Base Zoning Districts
5 4 5	D. *	Exem	nptions and exclusions from design standards.
5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25		13.	 Permanent emergency generators may be placed within the rear yard with a 10-foot rear yard setback. Permanent emergency generators may encroach into side yards up to 36 inches. Generators are not permitted to encroach into required front yards. Above-ground fuel tanks for the generators are subject to the same setbacks; however, underground tanks are not subject to setback requirements. In order to reduce noise during required routine exercising of the generators, this exercising is restricted to operating the generator for no more than 30 minutes weekly during the hours of 9:00 a.m. to 5:00 p.m. and shall not exceed sound level limits for Manufacturing and Industrial uses as set forth in Ordinance 90-17, the Noise Ordinance, as amended. All permanent emergency generators must be equipped with sound attenuating housing to reduce noise. a. Facilities with fuel pumps. Permanent emergency generators and related fuel storage, installed at existing facilities with fuel pumps, may encroach into any required side or rear yards, provided no hazard to pedestrian or vehicular traffic is created. b. Assisted living facilities and nursing homes. Permanent emergency generators and related fuel storage installed at existing assisted living facilities or nursing homes subject to LDC section 5.05.04 E. may encroach into any required side or rear yards or buffers, provided no hazard to pedestrian or vehicular traffic is created.
26 27	#	#	# # # # # # # # # # # # # #
28 29	4.05. *	04 – Pa *	rking Space Requirements
30	F.	Minim	num requirement.
31		1.	Irrespective of any other requirement of this LDC, each and every separate
32 33			individual store, office, or other business shall be provided with at least one (1) off-street parking space, unless specific provision is made to the contrary.
34		<u>2.</u>	Existing facilities with fuel pumps that meet the off-street parking requirements
35			of LDC section 4.05.04 G., may remove one required off-street parking space to
36			accommodate the installation of a permanent emergency generator, fuel storage,
37 38		<u>3</u> .	and related screening. Existing assisted living facilities or nursing homes subject to LDC section 5.05.04
39		<u>0.</u>	E. that meet the required off-street parking requirements of LDC section 4.05.04
40			G., may remove up to 10 off-street parking spaces to accommodate the
41			installation of a permanent emergency generator, fuel storage, and related
42 43		2 4.	screening. The County Manager or designee may determine the minimum parking
44		۲ <u>٦</u> .	requirements for a use which is not specifically referenced below or for which an
45			applicant has provided evidence that a specific use is of such a unique nature
46			that the applicable minimum parking ratio listed in this LDC should not be applied.
47 48			In making such a determination the County Manager or designee may require
48 49			submission of parking generation studies; evidence of parking ratios applied by other counties and municipalities for the specific use; reserved parking pursuant
ーフ			other openhies and manopanies for the specific use, reserved parking pursuant

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Stormwater management plan including all technical specifications and 1 h. 2 design computations. 3 i. Utility information, including existing and proposed facilities. 4 Trash and recycling information. j. 5 Building plans. k. Information from the Fire Code, including Fire Hydrant Flow test report, 6 Ι. 7 if applicable. 8 Information from the Standard Building Code, including type of m. construction, number of stories, total square footage under roof, 9 10 occupancy/use and fire sprinkler intentions of all proposed structures so that a fire flow may be determined. 11 Site construction plans, including all technical specifications and design 12 n. 13 computations. 14 Any additional relevant information as may be required by the County ο. 15 Manager or designee. 16 # # # # # # # # # # # #

ORIGIN: Board of County Commissioners

AUTHOR: Zoning Division Staff

LDC SECTIONS: 4.06.01	Generally
4.06.02	Buffer Requirements
4.06.03	Landscaping Requirements for Vehicular Use Areas and Rights-of-
	Way
4.06.05	General Landscaping Requirements

SUMMARY: This amendment increases the size of required landscaping trees and modifies the standards at shopping centers that remove mature canopy trees within the vehicular use areas (VUAs) and "Type D" buffers through a landscaping plan change.

DESCRIPTION:

Board Direction:

Over several years, residents have petitioned the Board regarding impacts on surrounding residential neighborhoods when mature canopy trees are removed from shopping centers and replaced with the minimum tree planting requirements of the LDC.

On January 23, 2018, Zoning Division staff presented to the Board background information regarding landscaping changes in shopping centers, and potential LDC changes that could mitigate the impact of the loss of mature canopy trees on the surrounding community. The Board directed staff to draft LDC standards that maintain the ability to change existing landscaping plans while also ensuring any changes would maintain a favorable tree canopy and an aesthetically pleasing community appearance.

Existing standards:

When trees are replaced in the VUAs or "Type D" buffers at shopping centers, the replacement trees are required to meet the same minimum standards for landscaping material required for new developments. The minimum tree height, caliper, and canopy spread required at the time of installation are:

- Height: 10 feet,
- Caliper: 1 ³/₄ inches, and
- Canopy spread: four feet.

Additionally, for buildings that are a minimum of 20,000 square feet, LDC section 4.06.03 B.9 requires that trees in the VUAs be a minimum of:

- Height: 14 to 16 feet,
- Caliper: three to four inches,
- Canopy spread: six to eight feet, and
- Clear trunk height: six feet high.

Proposed changes:

The amendment proposes new minimum standards for shopping centers when replacing nonpalm species trees through a landscaping plan change as follows:

- A new table to determine the minimum size of replacement trees. The replacement trees shall have a caliper of approximately 50 percent of the removed tree(s) within the VUAs and "Type D" buffers.
 - The new minimum sizes for replacement trees may be satisfied by providing either a single tree or a combination of multiple smaller trees, which would provide the equivalent total caliper inches.
- New tree spacing standards within "Type D" buffers will provide better visibility to buildings and wall signage within shopping centers. This new standard would:
 - Allow an increase to tree spacing from 30 feet on-center to 60 feet on-center in limited situations (see new LDC Section 4.06.03 D.3).
 - Require three trees on both sides of the 60 foot on-center spacing within the "Type D" buffer to have a minimum of a 30-foot crown spread.
- Slash pine and bald cypress trees shall be prohibited in new landscape plans and changes to existing landscape plans within the VUA and "Type D" buffer due to their ineffectiveness to provide an adequate canopy and flourish in areas of a site that are irrigated.
- Adds to the landscaping plan submittal requirements in LDC section 4.06.01 to include the caliper of existing trees to facilitate review of these new requirements.
- Lastly, the amendment adds cross-references to the new standards in LDC section 4.06.02.

These changes are intended to balance the aesthetical value of mature canopy trees with the surrounding neighborhoods, and owners with the need to redesign and update the appearance of shopping centers. The standards provide options for compliance and provides flexibility in site design and an alternative to replacing trees or maintaining the existing mature trees.

Summary of public input: Forthcoming.

FISCAL & OPERATIONAL IMPACTS: The amendment may increase costs to shopping center owners updating landscaping plans by replacing non-palm tree species.

GROWTH MANAGEMENT PLAN IMPACT: Forthcoming.

Amend the LDC as follows:

4.06.01 Generally

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- E. Landscaping Plans Required.
 - Landscape summary. A landscape summary in matrix form which shall include:
 - a. Graphic symbol to indicate each type of plant material.
 - b. Botanical name.
 - c. Common name.
 - d. Total number of each type of plant material.
 - e. Height and spread of each type of plant material.

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8 9	4.00 *	.02 Buff *	*	*	*	*	*	*	*	*	*	*	*	
10	C.	Type	s of huf	fers W	′ithin a r	equired	l huffer «	strin th	e follov	wina tvn	es of bu	Iffers sh	all he	
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13		4.	Type	D Buff	er [.] A la	ndscape	e buffer	shall be	e requi	red adia	acent to	anv roa	d right-	of-
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31				char	ige, see	LDC s	ection 4	.06.03	D.	-				
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33														
34	4.06	.03 Lan	dscapi	ng Req	uireme	nts for	Vehicu	lar Use	Areas	s and R	ights-o	f-Way		
35	*	*	*	*	*	*	*	*	*	*	*	*	*	
36	<u>D.</u>	Stand	dards fo	or shop	ping cer	nters. T	he follov	ving sta	andard	s apply	when re	placing	non-pa	lm
37		tree s	species	within	<u>the veh</u>	icular us	se areas	s and T	ype D	landsca	pe buffe	ers throu	ugh a	
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41			<u>a.</u>	Tabl	e 4.06.0)3 D.1.a	a. – Req	uired m	inimur	n calipe	r for rep	laceme	nt trees	<u>.</u>
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replacement tree
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<u>6 inches</u>
<u>7 inches</u>
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5		<u>3.</u>	To provid	de addition	<u>al visibilit</u>	<u>ty into s</u>	shoppi	ng cente	ers, the	require	d trees v	<u>within</u>
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ORIGIN: Board of County Commissioners

AUTHOR: Growth Management Department Staff

LDC SECTION(S): 1.08.02 Definitions 2.03.03 Commercial Zoning Districts 2.03.04 Industrial Zoning Districts 2.03.06 Planned Unit Development Districts 2.03.07 Overlay Zoning Districts 5.05.16 Medical Marijuana Dispensaries (New Section)

SUMMARY: This amendment allows medical marijuana dispensaries to become a new permitted land use in the same zoning districts as a pharmacy or a drug store.

DESCRIPTION: On December 12, 2017, the Board of County Commissioners extended a temporary moratorium on Cannabis dispensing businesses to June 30, 2018. The extended date was authorized to grant staff enough time to analyze and evaluate any changes to F.S. 381.986 relative to the medical use of marijuana that was under consideration by the 2018 Florida legislature. Because the legislative session ended without an amendment, the Board directed staff on March 13, 2018, to publicly vet a land development code amendment to permit medical marijuana dispensing facilities in the same zoning districts as pharmacies and not located within 500 feet of a public or private elementary, middle, or secondary school. A brief review of the current regulatory framework to medical marijuana dispensing facilities, as distinguished from the cultivation and processing and the delivery of medical marijuana is provided below to clarify some of the administrative provisions of F.S. 381.986. Afterwards, the specific changes to the land development code are described.

Medical Marijuana Dispensing Regulatory Framework:

On June 9, 2017, the Florida legislature enacted Senate Bill 8-A to allow the medical use of marijuana to be dispensed through a state approved Medical Marijuana Treatment Center (MMTC). Only a MMTC is licensed to cultivate, process, transport and dispense medical cannabis. F.S. 381.986 (11), states "Regulation of cultivation, processing, and delivery of marijuana by medical marijuana treatment centers is preempted to the state..." The proposed LDC amendment does not address the cultivation and processing of medical marijuana use.

F.S. 381.986 (11) (b.2) states, "A county may determine by ordinance the criteria for the location of, and other permitting requirements that do not conflict with state law or department rule for such dispensing facilities located within the unincorporated areas of that county." Additionally, a county may not enact an ordinance for permitting or determining the location of dispensing facilities which is more restrictive than its ordinance for permitting or determining the locations for pharmacies licensed under F.S. 465. Consequently, the County is prohibited from setting limits on medical marijuana dispensing facilities that do not also apply to pharmacies.

Number of Licensed MMTCs and Dispensing Facilities:

The initial maximum number of statewide licensed dispensing facilities is determined by multiplying the current number of approved MMTCs times 25 dispensaries. As of April 6, 2018, the Florida Department of Health has licensed 13 MMTCs, which allows the statewide maximum to be 325 dispensing facilities. Upon reaching the initial 100,000 active registered patient limitation, this number can be increased at the rate of five additional dispensaries for each MMTC currently approved, and similarly thereafter, when there are an additional 100,000 registered qualified patients.

The maximum number of dispensing facilities allowed in the Southwest Florida (SWF) region, and as administered by the DOH, is determined by calculating the percentage of the SWF region of the total statewide 2016 estimated population and applying that percentage to the total number of dispensaries permitted statewide. The SWF region accounts for 18 percent of the statewide population, resulting in a maximum of 59 licensed dispensaries in the SWF region. It should be noted that a MMTC may sell one or more of its unused dispensing facilities slots to another licensed MMTC at the reduction of the selling MMTC's maximum statewide number of dispensing facilities. This would allow for an approved MMTC to increase its regional maximum number of dispensing facilities. According to F.S. 381.986 (8) (a.5.d), this method of determining the maximum number of dispensaries (i.e., the placement of caps on the number of dispensaries) will expire on April 1, 2020.

As published by the "Office of Medical Use of Marijuana" and in the latest weekly update report, April 6, 2018, the DOH has approved a total of 32 dispensing locations for seven of the MMTCs, and registered 95,460 qualified patients. There are currently four licensed dispensing facilities located within the SWF region. Currently, the closest licensed dispensaries to Collier County are operated by *Trulieve*, located in North Fort Myers and *Curaleaf*, located in Fort Myers.

Changes to LDC Section 1.08.02

The definitions for this amendment consist of the following: *Low-THC Cannabis, Marijuana, Medical marijuana dispensary,* and *Medical Use.* These definitions have the same meaning as provided for in F.S. 381.986 (1). They are included to establish a consistent relationship with statutory law and describe a new land use facility.

Changes to LDC Section 2.03.03

For the Commercial Districts: C-2, C-3, C-4, and C-5, a medical marijuana dispensary is treated the same as a pharmacy subject to limitations.

Changes to LDC Section 2.03.04

For the Business Park District (BP), a medical marijuana dispensary is one of several secondary uses that are allowed but subject to a maximum of 30 percent of the total district's acreage. This is the same limitation for a pharmacy or drug store.

Changes to LDC Section 2.03.06

For the Research and Technology Park PUDs (RTP-PUDs), a pharmacy is one of several businesses that are non-targeted permissible industries serving as commercial support services to light industrial uses. The development of these uses, including a medical marijuana dispensary, are limited up to 20 percent of the total research and technology park's acreage.

A new LDC section 2.03.06 I, is added to identify a medical marijuana dispensary would be allowed within a previously approved PUD, when such PUD includes SIC 5912, drug store, pharmacy, or listing any of the following zoning districts: C-2, C-3, C-4, C-5, BP, or RTP-PUD.

Changes to LDC Section 2.03.07

Medical marijuana dispensaries are added to those Overlay Zoning Districts where a drug store is specifically listed as a permitted use. They are the Santa Barbara Commercial Overlay (SBCO) and Golden Gate Downtown Center Commercial Overlay (GGDCCO) districts.

New LDC section 5.05.16

All medical marijuana dispensaries are subject to the provisions of this new LDC section which consists of the following:

- A purpose and intent section. This section establishes that the change will provide consistency and compatibility with the need for medical use of marijuana at a medical marijuana dispensary.
- A separation distance section. Per section 381.986 (11.c) F.S., the amendment affirms the statutory minimum separation between schools and a MMTC dispensary at 500 feet. It describes how the distance shall be measured, consistent with LDC Section 5.05.01-Businesses Serving Alcoholic Beverages. A clause is provided to clarify the construction of a school after the issuance of a development order would not cause a medical marijuana dispensary to become a non- conforming use.
- A signage section. Per section 381.986 (8.h) F.S. sets forth limitations to advertising and signage. A MMTC may not engage in advertising that is visible to members of the public from any street, sidewalk, park, or other public place except:
 - The dispensing location may have a sign that is affixed to the outside or hanging in the window of the premises which identifies the dispensary by the licensee's business name, a department-approved trade name, or a department-approved logo.
 - For Internet advertising and marketing under certain conditions, such as the advertisements have been approved by the DOH.

Each dispensing facility and its location must be authorized by the DOH. The retail sale activity at the dispensary is limited to qualified patients or authorized caregivers. To verify the use is a lawfully license activity, staff is recommending the MMTC's license and any other state or county licenses required by law be posted and made visible within the qualified patient waiting area of the dispensing facility. The sale transaction can only occur within the indoor designated area that is separate from the waiting area or outside of the building.

• A security measures and design section. There are various operational security and safety requirements mandated in Section 381.986 (8.f) F.S. that have an effect on a medical marijuana dispensary. Staff integrated some of the requirements related to signage, indoor design and security measures, outdoor lighting, and the handling and storage of medical marijuana.

In general, the statutory requirements are to:

- "Maintain a fully operational security alarm system that secures all entry points and perimeter windows and is equipped with motion detectors; pressure switches; and duress, panic, and hold up alarms."
- Maintain a video surveillance system that records continuously 24 hours a day and retain video surveillance recordings for at least 45 days or longer upon the request of a law enforcement agency. "Cameras are fixed in entrances and exits to the premises, which shall record from both indoor and outdoor, or ingress and egress, vantage points."
- "Ensure the MMTC's outdoor premises have sufficient lighting from dusk until dawn"
- "Ensure that indoor premises where dispensing occurs includes a waiting area with sufficient space and seating to accommodate qualified patients and caregivers and at least one private consultation area that is isolated from the waiting area and area where dispensing occurs. A MMTC may not display products or dispense marijuana or marijuana delivery devices in the waiting area."
- "Not dispense from its premises marijuana or a marijuana delivery device between the hours of 9 P.M. and 7 A.M., ..."
- o "Store marijuana in a secured, locked room or vault."
- There are two prohibitions recommended by staff that serve to deter crime, limit the potential for the illicit sale of marijuana, and reduce the potential risk of driver intoxication. They are:
 - The dispensing of marijuana pick-up at curbside, take-out by window, drive-in or drive-through facility, or other similar outdoor transaction facilities.
 - The display of medical marijuana products or marijuana delivery devices within the waiting and entry area.

FISCAL & OPERATIONAL IMPACTS: There are no anticipated fiscal or operational impacts associated with this amendment.

GROWTH MANAGEMENT PLAN IMPACT: There are no Growth Management Plan impacts associated with this amendment

Amend the LDC as follows:

1.08.02 Definitions

1

1	•		na: Has the same meaning as in F.S. 381.986; all parts of ar		
2			ther growing or not; the seeds thereof; the resin extracted fro		
3			y compound, manufacture, salt, derivative, mixture, or prepa		
4			sin, including low-THC cannabis, which are dispensed from a	<u>i medical m</u>	<u>narijuana</u>
5	<u>dispe</u>	ensary fo	medical use by a qualified patient.		
6	*	*	* * * * * * * * *	*	*
7		<u>Media</u>	I marijuana dispensary: A dispensing facility of a medical ma	<u>rijuana trea</u>	<u>atment</u>
8	<u>cente</u>	er, which	s licensed in accordance with F.S. 381.986.		
9	*	*	* * * * * * * * *	*	*
0			I use: Has the same meaning as in F.S. 381.986; the acquisi		
1	<u>use,</u>	delivery	ransfer, or administration of marijuana authorized by a physic	<u>cian certific</u>	ation. The
2	term	does no	nclude:		
3		1.	Possession, use, or administration of marijuana that was not	purchased	<u>d or</u>
4			acquired from a medical marijuana dispensary.		
5		2.	Possession, use, or administration of marijuana in a form for	<u>smoking, i</u>	n the form
6			of commercially produced food items other than edibles, or c	of marijuan	a seeds or
7			flower, except for flower in a sealed, tamper-proof receptacle	for vaping	1.
8		<u>3.</u>	Use or administration of any form or amount of marijuana in a	a manner f	hat is
9			inconsistent with the qualified physician's directions or physic	cian certific	cation.
20		4.	Transfer of marijuana to a person other than the qualified pa		
21			authorized or the qualified patient's caregiver on behalf of the		
22		5.	Use or administration of marijuana in the following locations:		
23			a. On any form of public transportation, except for Low-	THC canna	abis.
24			b. In any public place, except for Low-THC cannabis.		
25			c. In a qualified patient's place of employment, except w	vhen permi	tted by his
26			or her employer.		<u>.</u>
27			d. In a state correctional institution, as defined in F.S. 94	44.02 or a	
28			correctional institution, as defined in F.S. 944.241.		
29			e. On the grounds of a preschool, primary school, or see	condary sc	hool,
80			except as provided in F.S. 1006.062.	-	
1			f. In a school bus, a vehicle, an aircraft, or a motorboat,	, except for	Low-
2			THC cannabis.		
3	#	#	# # # # # # # #	± #	#
4					
5	2.03.	.03 Com	ercial Zoning Districts		
6	*	*	* * * * * * * * *	*	*
7	В.	Comr	ercial Convenience District (C-2).		
8	*	*	* * * * * * * * *	*	*
9		1.	The following uses, as identified with a number from the Star	ndard Indu	strial
0			Classification Manual (1987), or as otherwise provided for wi		
1			permissible by right, or as accessory or conditional uses with		
2			commercial convenience district.		
3			a. Permitted uses.		
4	*	*	* * * * * * * * *	*	*
5			46. Medical marijuana dispensary with 1,800 squa	are feet or	less aross
16			floor area and subject to LDC section 5.05.16		
17			**Renumber remaining uses**	-	
8	*	*	* * * * * * * * *	*	*
19	C.	Comr	ercial Intermediate District (C-3).		
50	*	*	* * * * * * * *	*	*
51		1.	The following uses, as identified with a number from the Star	ndard Indu	strial
52			Classification Manual (1987), or as otherwise provided for wi		
			X 22		

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5 6				<u>57.</u> **Ron		<u>al marij</u> remainii			ry, subj		DC Seci	1011 5.03	<u>5.10.</u>
7	*	*	*	*	*	*	*	*	*	*	*	*	*
8	D.	Gene	ral Com	mercial	Distric	t (C-4).							
9	*	*	*	*	*	*	*	*	*	*	*	*	*
10		1.	The fo	ollowing	uses, a	as define	ed with	a numb	er from	the Sta	ndard I	ndustria	al
11						al (1987)							
12			•			or as ac	cessor	y or cor	nditional	uses w	ithin the	e gener	al
13				nercial d									
14	*	*	a. *	Permi	tted us	es. *	*	*	*	*	*	*	*
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17	*	*	*	*	*	*	*	*	*	*	*	*	*
19	E.	Heavy	/ Comm	nercial D) istrict (C-5).							
20	*	*	*	*	*	*	*	*	*	*	*	*	*
21		1.	The fo	ollowing	uses, a	as identi	fied wit	h a num	ber fro	m the S	tandard	Industr	rial
22			Class	ification	Manua	al (1987)	, or as	otherwis	se provi	ded for	within t	his sect	tion are
23						or as ac	cessor	y or cor	nditional	uses w	ithin the	e heavy	,
24			comm	nercial d	•	-							
25		.t.	a.	Permi	tted us	es.						.t.	.t.
26	*	*	*	*	*	*	*	*	*		*	*	*
27				<u>106.</u>		al marij			ry, subj	ect to L	DC sect	lion 5.0	<u>5.16.</u>
28 29	#	#	#	#	#	emainin #	g uses #	#	#	#	#	#	#
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31	2.03.0	04 Indu	strial Z	oning C	District	s							
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33	В.												
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Accessory uses and structures 5.0 Accounting 8721, 7521,7231,7241 4 Administrative offices 5 Aircraft & Parts 3721-3728 4 Aviation/Aerospace Industries 5 ATM (automatic teller machine) 5 Automobile service station §5 Banks and financial establishments 5	7.02 and 03.00	P NT P (2) T P NT
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Bar or cocktail lounge	111	
Barber Shops 7241		-
		NT
Beauty Shops 7231		NT
Boats:		
Boat ramps and dockage (not marinas)		NT
	03.06	-NT
Boat repair and service		
Boat sales		
Broadcast studio, commercial radio and television		<u> </u>
Business services 7311—7352, 7359—7389		NT
Cable and other pay television services 4841		<u>T</u>
Call Center and Customer Support Activities		<u>T</u>
Car wash		NT
CD-ROM development		T
Clothing stores, general		NT
Communication groups 4812—4841		Т
Communication towers:		Р
U	05.09	CU
More than 75 feet in height		
Computer and data processing services, Computer related services,		Т
not elsewhere classified		
Consumption on premises Convenience food and beverage store		NT NT
Day care center, adult & and child services		P/NT T
Data and Information processing		
Development testing and related manufacturing		<u>Т</u> Р
Drive-through facility for any Permitted use		<u>Р</u> Т
Drugs, Medicine 2833-2836		
Drugstore, pharmacy 5912		NT
Dwelling unit: Single-family, duplex		Р
Two-family attached		Р
Townhouse, multiple-family building		Р
Educational, scientific and research organizations		т
Engineering 0781, 8711—8713, 8748		NT
Export based laboratory research or testing activities		 T

Food and beverage service, limited NT Food stores 5411—5499 NT Gasoline dispensing system, special NT General Merchandise 5331—5399 NT General Contractors 1521—1542 NT Gift and souvenir shop NT Hardware store 5251 NT Health care facilities: NT 8011—8049 NT B014—8049 NT Health Technologies T Health Technologies T Health Technologies T Hoby, toy and game shops NT Housing units for employees only 5.05.03 P Insurance companies 6311—6399, 6411 NT Information Technologies T Laboratories 5047, 5048, 5049, 8071, 8731, 8734 T Legal Offices 8111 NT MT MT MANDFACTURING OF: T 1 Electronics 3612—3699 T 1. Electronics 3612—3699 T 2 Measuring, analyzing & Controlling instruments, 3812—3878 T 3. Novelties, jewelry, toys and signs NT Medical Laboratory 8071, 8072, 8082, 8083 T Medical Laboratory 8	Fences, walls	5.03.02	Р
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All others P Residential Development including care units, family care facilities P		See Note (3)	Р
Residential Development including care units, family care facilities			Р
			_
			Р

Residential accessory uses		NT
Restaurant, fast food		NT
Restaurants 5812—5813		NT
Schools: Commercial 8243—8299		NT
Security & Commodity Brokers 6211—6289		NT
Self-service fuel pumps		NT
Signs in accordance with 5.06.00	§ 5.06.00	Р
Storage: Indoor only		Р
Studios		NT
Telephone communications 4813		Т
Travel Agency 4724		NT

Legend: (-) not permitted, (P) permitted, (CU) conditional use (T) target industry [RTPPUD only], (NT) non-target industry [RTPPUD only]

Notes:

- (1) Subject to limitations for commercial uses set forth in <u>LDC</u> subsection 2.03.03 C. of this LDC.
- (2) Accessory uses only
- (3) Subject to ordinance 02-24 (GMP amendment).
- I.
 Medical marijuana dispensaries shall be considered a permitted use, subject to LDC section 5.05.16, within PUDs approved prior to [effective date of the ordinance], only when the PUD allows SIC code 5912, drug store, pharmacy, or any of the following zoning districts listed in the PUD: C-2, C-3, C-4, C-5, BP, or RTP-PUD.

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2.03.07 Overlay Zoning Districts

- H. Santa Barbara Commercial Overlay District (SBCO). Special conditions for properties abutting the east side of Santa Barbara Boulevard and the west side of 55th Terrace S.W., as referenced in the Santa Barbara Commercial Subdistrict Map (Map 7) of the Golden Gate Area Master Plan. This is referenced as figure 2.03.07 H. below.
 - 6. The following uses, as identified within the latest edition of the Standard Industrial Classification Manual, or as otherwise provided for within this section, are permitted as of right, or as uses accessory to permitted primary or secondary uses, or are conditional uses within the Santa Barbara Commercial Overlay District.
 - a. Permitted uses.

1		4.	Perm	itted uses.								
2	*	*	*	* *	*	*	*	*	*	*	*	*
3			C.	Commercia	uses:							
4	*	*	*	* *	*	*	*	*	*	*	*	*
5			48. Medical marijuana dispensary limited to 5,000 square feet per									
6			floor and subject to LDC section 5.05.16.									
7				**Renumbe		•						
8	#	#	#	# #	#	#	#	#	#	#	#	#
9				rijuana Dispe			ation is	10 000	uido for	160.000	n atih ili	h. of
10 11	<u>A.</u>			Intent. The pu								
11		-	medical marijuana dispensaries with surrounding uses and to protect the health, safety, and welfare of the general public by adherence to chapter 381.986 F.S.									
12	B.	-		istances.				<u>chapt</u>	51 501.5	001.0.		
14	<u>D.</u>	<u> </u>		dical marijuan	a dispen	sarv sh	all not	be loca	ted with	in 500 f	eet of t	he real
15		<u></u>		rty that compr								
16				ol. The distanc								
17				en the lot on								
18			mariju	<u>iana dispensa</u>	ry is loca	ated, ex	cept th	at med	lical mai	rijuana o	dispens	aries
19			located in shopping centers shall be measured to the outer wall of the									
20				<u>lishment.</u>								
21		2		rection of any								
22				dary school s						-		
23				al marijuana (iry shall	not ca	<u>use the</u>	e medica	ai mariju	iana dis	spensary
24 25	C.	Signa		come nonconf	<u>orming.</u>							
23 26	<u>U.</u>	<u>- Signag</u> 1.		ge shall be lin	nited to c	ne wall	sian o	r hangi	na sian	in the w	vindow (of the
27		<u></u>		ses that identi								
28				Department of								
29				The trade nan								
30				et children or p	_							<u>.</u>
31		2.	No ad	lvertisement fo	or the es	tablishn	nent, c	annabi	s, canna	abis deri	vative p	oroduct,
32			canna	abis delivery d	evices, c	or canna	abis rel	ated pr	oducts i	s permi	tted on	<u>signs</u>
33				ted on vehicle								
34				<u>oills, leaflets o</u>								
35			left upon a motor vehicle or posted upon any public or private property without									
36		Coour		onsent of the p		owner.						
37 38	<u>D.</u>	<u> </u>		<u>sures and De</u> al marijuana (rios shr		osiano	d and o	nuinnad	with th	<u>^</u>
38 39		<u></u>	follow		перенза			esigne		Juippeu		<u> </u>
40			a.	A dark sky d	omnliant	t outdoo	or liahti	na svst	em to c	learly id	entify n	ersons
41			<u>u.</u>	and vehicles								
42				light trespas								
43			b.	A separate			adequ	uate se	ating for	r qualifie	ed patie	ents and
44				caregivers,	at least c	one priva	ate cor	nsultatio	on area	isolated	from th	ne waiting
45				area, the are								
46				located.								
47			<u>C.</u>	A copy of th								
48				required sta		-	nses s	hall be	posted	within th	<u>ne patie</u>	<u>nt waiting</u>
49				area to verif								
50			<u>d.</u>	The medica				elivery	venicle	shall be	parked	<u>n n a</u>
51 52		2	The f	garage or fu			icture.					
52		<u>2.</u>	i ne fo	ollowing are p	Deficition	-						

1			<u>a.</u>	Drive-through, drive-ins, curbside pickup, take-out windows or similar									
2				outdoor transaction facilities and all outdoor transactions.									
3			b.	The	display	of prod	lucts, m	arijuana	a, or ma	rijuana	delivery	/ device	es in the
4	waiting area.												
5	#	#	#	#	#	#	#	#	#	#	#	#	#