Agenda Item: VII.1 Date: June 9, 2005

EXECUTIVE SUMMARY

Review and Make a Recommendation for an Increase of 1% to the Collier County Tourist Development Tax.

<u>OBJECTIVE:</u> Review a proposal as suggested by the Tourist Development Council and others to increase the Tourist Development Tax to 4 %.

CONSIDERATIONS: The TDC has discussed on several occasions the possibility of increasing the tourist development tax to 4%. In a joint workshop with the BCC and TDC in December 2002 and again in December 2003 this possibility was debated. The 2003 discussion led to a formal review of this proposal in January 2004 with a TDC workshop and a presentation to the County Commission in February 2004. In all the previous discussions, there was not sufficient support from the Collier County lodging industry to warrant the BCC pursuing the matter.

In all of these discussions the goal has been to bring the amount of funding for visitor promotion of Collier County to a competitive level. Each year, our area loses some of its market share of the visitor market to other more aggressive destinations. With only 16% of the total tourist tax fund going to promotion of our destination, our ability to compete in a highly volatile visitor market is limited. Most destinations in Florida, and across the U.S. dedicate approximately 50% of their revenue to promotion. The most important asset we have is our beaches and we adequately fund the renourishment and maintenance of those assets. But we must be able to adequately tell potential visitors about our award winning beaches and other visitor attractions.

During discussions from January to May 2005, the TDC and BCC reviewed other proposals to increase the amount of advertising and promotional dollars for tourism. The one consistent message has been that we need a dedicated, sustainable source of funding for advertising and promotion. The addition of a fourth percent, dedicated 100% to this use, could be that source.

The proposal as recommended by staff for the addition of the fourth percent is as follows:

- 1. A fourth percent of tourist tax would generate approximately \$3.3 million based on the report of 2004 tourist tax collections.
- 2. That new fourth percent would be dedicated 100% to marketing Collier County as a visitor destination including advertising, promotion, public relations and research.

The 23.236% of the first two percent (Category "B") that is currently allocated to advertising, promotion and administration would be used as follows:

- 1. Administrative costs of the Tourism Department office (currently \$725,000) would stay in Category "B"
- 2. Reimbursement of any disbursed funds in the Disaster Recovery Advertising (Fund #196) up to a maximum of \$1.5.
- 3. Any remaining funds from the 23.236% portion of the first two percent (Category "B") would be distributed based on the current ordinance allocations as follows:
 - a. 66% to Category "A" Beach & Inlet Projects
 - b. 34% to Category "A" Beach Access

Agenda Item: VII.1 Date: June 9, 2005

COUNTY ATTORNEY FINDING:

The fourth percent per Florida Statute 125.0104 indicates the allowable uses are:

- 1. Promote and advertise tourism
- 2. Develop and operate a convention center or professional sports franchise facility and the retirement of bonds for those purposes.

The statute further states:

- 1. The County may impose up to an additional 1% tax to promote and advertise in the State of Florida and nationally and internationally." This would mean that the BCC could adopt an additional tax less than 1% (.5% as discussed at the April TDC meeting).
- 2. The adoption of the fourth percent is by majority vote of the BCC.
- 3. The additional tax would be collected the first day of the second month following adoption of the new ordinance.

ADVISORY COMMITTEE RECOMMENDATIONS: The TDC reviewed this proposal on May 23, 2005 and requested additional information and presentations to the hotel industry and the CAC prior to bringing it back to the TDC. The CAC reviewed this proposal on June 9, 2005 and recommended approval with a 6/1 vote..

FISCAL IMPACT: The fourth percent would generate approximately \$3.3 million based on FY 04 actual collections.

GROWTH MANAGEMENT IMPACT: There is no impact to the Growth Management Plan related to this action.

RECOMMENDATION: Staff recommends that the TDC review and make a recommendation on the adoption of the fourth percent of Tourist Development Tax to be dedicated 100% to marketing Collier County as a visitor destination including advertising, promotion, public relations and research. The existing 23.236% of the first two percent (Category "B") that is currently allocated to advertising, promotion and administration would be used as follows:

- 1. Administrative costs of the Tourism Department office
- 2. Reimbursement of any disbursed funds in the Disaster Recovery Advertising (Fund #196) up to a maximum of \$1.5 million.
- 3. Any remaining funds from the existing 23.236% of the first two percent (Category "B") would be distributed based on the current ordinance allocations:
 - a. 66% to Category A Beach and Inlet Projects
 - b. 34% to Category "A" Beach Access

ism Director

COLLIER-COUNTY TOURIST DEVELOPMENT COUNCIL

Tourist Tax Increase Discussion

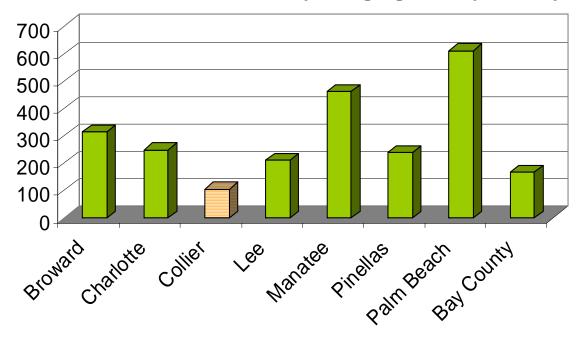


Defining The Challenge

- Difficult for Collier County to Compete in the Tourism Marketplace
- We Fund Our Beaches Very Well
- Need to Renourish Our Ad Campaign the Same We Renourish Our Beaches
- We Must Be the Voice for Our Award Winning Beaches
- More Funds Needed to Accomplish That Goal
- Several Florida Destinations Considering Tax Increase

Marketing \$ Comparisons Per Lodging Unit

Tourism Promotion Investment by Lodging Unit by County



Counties

Competitive Comparisons

COUNTY	TAX	TOTAL	\$ADV	% BEACH
• Miami Dao	de 6%	\$15.6M	\$6.8M	\$0 (0%)
 Volusia 	6%	\$6.2M	\$2.5M	\$0 (0%)
 Broward 	5%	\$28M	\$10M	\$1.2M (4%)
• Brevard	5%	\$7.0M	\$3.0M	\$1.7M(25%)
Charlotte	4%	\$1.6M	\$745K	\$150K(12%)
Pinellas	4%	\$16.3M	\$8.3M	\$2M (12%)

Competitive Comparisons

COUNTY	TAX	TOTAL	\$ADV	% BEACH
• Manatee	4%	\$4M	\$2.3M	\$1.3M (33%)
• Palm Beach	4%	\$17.3M	\$9.3M	\$5.1 M (29%)
• Sarasota	3%	\$7.0M	\$1.8M	\$3.9M (56%)
• Monroe	3%	\$12.0M	\$8.0M	\$900K (7.5%)
Bay	3%	\$5.1M	\$3.3M	\$1.7M (33%)
• Lee	3%	\$12M	\$6.4M	\$3.9M(33%)
 Collier 	3%	\$10.0M	\$1.1M	\$6.6M (66%)

Current Tourist Tax Allocation

- Category "A"- Beach, Inlets & Beach Parks
 50% 1st Two Cents/100% Third Cent (66%)
- Category "B" Advertising, Promotion, Admin
 23.236% of 1st 2% (16%)
- Category "C"- Museums
 26.764% of 1st 2% (18%)
 County Museums 22%
 Non-County Museums 4.764%

Combined Tourism Budget

	Fund 193 - Cat.C (Museums)		Fund 194 - Cat. B (A	nd 194 - Cat. B (Advertising/Promo.)		each/Inlet)	Fund 196 - Disaster Recovery Adv.	
						& Beach Parks		
	FY 05 Forecast	FY 06 Budget	FY 05 Forecast	FY 06 Budget	FY 05 Forecast	FY 06 Budget	FY 05 Forecast	FY 06 Budget
Expenses								
Personal Services	0	0	415,600	476,200	275,100	254,900	0	0
Operating	0	0	1,882,500	1,622,000	90,895	76,800	787,400	73,800
Capital	0	0	2,000	4,000	33,800	16,800	0	0
Projects	0	0	0	0	34,626,205	8,020,100	0	0
Remittances (Grants)	705,000	299,700	0	0	0	0	0	0
Transfers -County	1,664,700	1,383,800	0	0	251,900	1,355,400	0	0
Transfers - Tax Coll.	35,700	45,500	38,700	39,500	133,400	170,000	0	0
Reserves	0	0	0	89,300	0	4,670,000	0	0
Total	2,405,400	1,729,000	2,338,800	2,231,000	35,411,300	14,564,000	787,400	73,800
Revenues								
TDC Tax	1,784,300	1,820,000	1,549,100	1,580,000	6,666,700	6,800,000	0	0
Revenue Reserve	0	(91,000)	0	(80,500)	0	(340,000)	0	0
Reimbursements	0	0	0	0	2,768,800	2,834,800	0	0
Transfers	0	0	0	0	0	0	0	0
Loan/Bond Proceeds	0	0	0	0	8,000,000	0	0	0
Miscellaneous	0	0	400	29,600	0	0	0	0
Carry Forward	621,100	0	1,491,200	701,900	23,245,000	5,269,200	861,200	73,800
Total	2,405,400	1,729,000	3,040,700	2,231,000	40,680,500	14,564,000	861,200	73,800

Tourism Budget

•	Ad	ver	tisin	ıg,	P.	R.,	Pro	omo).
				_					

Contractual Services

Travel

Trade Show Registrations

Printing

Furniture & Equipment

 Administration TOTAL

Current FY 05	"Reality" Budget FY 06
\$1,100,000	\$900,000
295,000	376,000
66,000	93,000
108,800	100,000
50,600	36,000
11,000	4,000
561,000	721,200
\$2,192,400*	\$2,231,000**

^{*} Includes \$1,491,200 Carry Forward FY 04

Projected Marketing ("B") "Opportunity Budget" FY 06 With 4th Percent

Advertising, P.R., Promotion \$2,285,000

• Contractual Services 445,000

• Travel 125,000

• Trade Show Registrations 125,000

• Printing 60,000

• Furniture & Equipment 10,000

• Administration 725,000

• Reimburse Disaster Recovery 1, 500,000

TOTAL \$5,275,000

Additional Tourist Tax Percentage Proposal 4th % Dedicated 100% to Advertising, PR, Promotion

- Will Generate \$3.3 Million
- Nothing from 2nd % or 3rd % for Beaches & Inlets Remains at \$6.5M
- Nothing from Allocation from Museums 1st 2%
 - Remains at \$1.7M
- Use of Current Ad & Promotion Funds (1st 2%-\$2.2M)
 - Retain Tourism Office Administrative Costs (\$725K)
 - Reimburse Emergency Advertising Fund To \$1.5 M
 - Remainder Split:
 - 66% Category "A" Beach & Inlets (\$169K)
 - 34% Category "A" Beach Access (\$87K)

Plan Objectives

- Increase Summer & Shoulder Hotel Occupancy by 1%
- Increase Tourist Tax Revenue by 5%
- Increase Information Inquiries to Website by 10%
- Increase Information Calls to Toll Free Number by 3%
- Increase Name and Brand Awareness 10%



Return on Investment

- Return on \$300,000 '04 Summer & Shoulder Campaign
 - Every Dollar of Advertising Generated
 - \$19.27 in Spending From New Visitors
 - \$1.76 in Sales Tax Revenue
 - .36 in Tourist Tax Revenue

Return on Investment

- 2004 Visitors Attracted by Advertising from Palm Beach, Ft. Lauderdale & Miami
 - New Visitors 14,525 Spent \$5,781,000 (\$19.27)
 - Repeat Visitors- 9,455 Spent \$4,012,800 (\$13.38)

Storm Related Visitors – 52,084

Return On Investment - Chicago & Orlando Markets for 2005

- Projected Visitors Attracted by Advertising
 - New Visitors 19,400 Will Spend \$8,244,820 (\$20.61)
 - Repeat Visitors- 12,600 Will Spend \$5,354,880 (13.38)
 - Sales Tax Generated by Ads- \$734,384 (\$1.83)
 - Tourist Tax Generated by Ads- \$150,957 (\$.38)

Community Support

- Naples Daily News
 - Supported in Editorial June 12, 2005
- Greater Naples Chamber of Commerce
 - Recommends Approval
- Coastal Advisory Committee
 - Supported on June 9, 2005 (6-1 Vote)
- Collier County Hotel & Lodging Assoc.
 - Survey Results Being Tabulated

Testimonials

- Carole Ketterhagen, Clearwater/St. Pete CVB
 - Our Fourth Percent was used for a sports facility and we are now going for the fifth percent for advertising. The growth of our tourist tax after enacting the fourth percent has been double digit each year."
- Water Klages, Ph.D.
 - "The historical data available to us document that the 1996 implementation of the fourth cent in Pinellas County did not have a negative effect on the activity level of the County's tourism industry."
- Larry White, Manatee County CVB
 - "Initially we had some hoteliers opposed and some in favor of the additional tax. Today, everybody is very, very please with what the additional penny has meant to Manatee County."

Benefits of Fourth Percent

- Sufficient, Dedicated Source of Funding for Advertising & Promotion
- Dedicated Source for Replenishment of Disaster Recovery Advertising Fund
- Additional Funding for Beaches, Inlets and Beach Access
- More Summer & Shoulder Season Business and Revenue for all Collier County Hotels & Tourism Businesses
- Enhances Property Values for Residents

Benefits of Fourth Percent

- Enhanced Marketing Opportunities to Target Markets Outside Florida
- Funding to Take Advantage of New or Expanded Marketing Opportunities
 - International Ads, PR and Representation
 - Trade Show Addition
 - Sports Event Promotion
 - Additional Photography
- Leverage Larger Hotel Marketing Budgets
- Enhanced Partner Co-op Opportunities

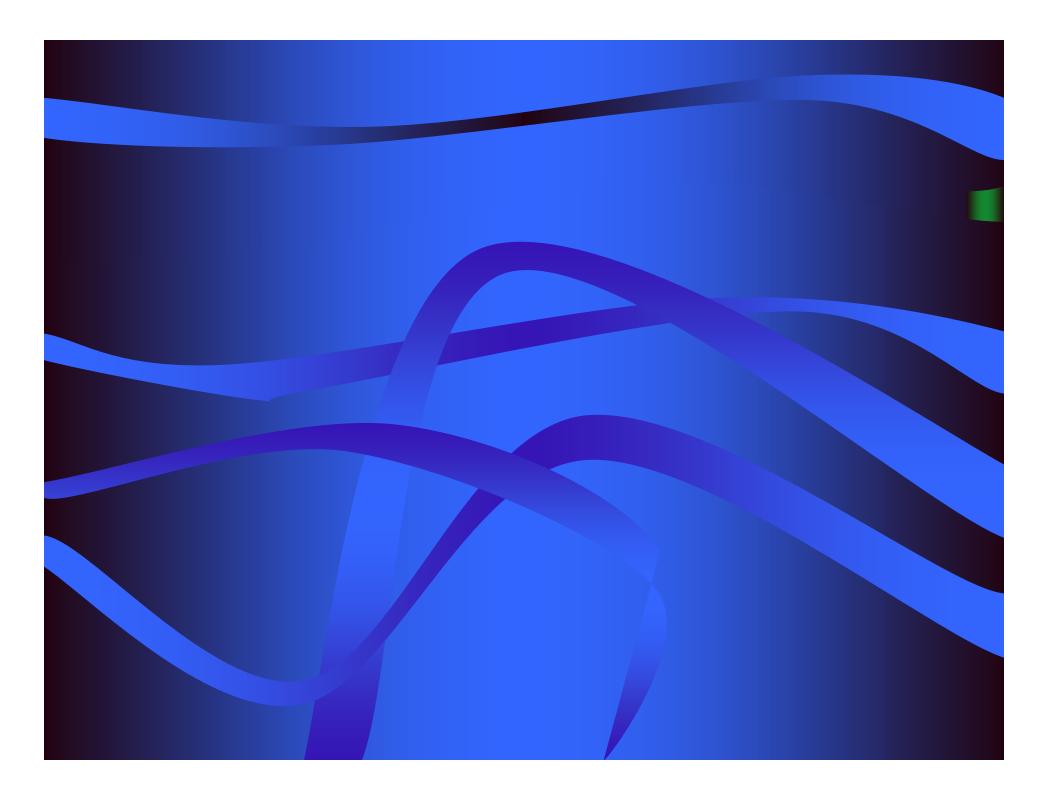
Time Frame

- Reviewed With TDC 5/23/05
- Recommended by CAC 6/9/05 (6/1 Vote)
- Reviewed by Collier County Hotel & Lodging Association- June 2005
- Review With TDC 6/27/05
- Review with County Commission- 7/26/05
- Implementation October 2005

We Would Appreciate Your Support

Working Together We All Accomplish More





Alternative B-4th Percent Minus Admin & Emergency Reimb.

- Advertising, P.R., Promotion
- Contractual Services
- Travel
- Trade Show Registrations
- Printing
- Furniture & Equipment
- Administration
- Reimburse Disaster Recovery
 TOTAL

\$1,110,000

445,000

100,000

100,000

60,000

10,000

725,000

750,000

\$3,300,000

Alternative C 1/2% Tax Increase- No Reallocation

- Advertising, P.R., Promotion
- Contractual Services
- Travel
- Trade Show Registrations
- Printing
- Furniture & Equipment
- Administration
- Disaster Recovery Adv.
 TOTAL
 - * \$1,650,000 New Tax

\$1,641,000

445,000

125,000

125,000

60,000

10,000

725,000

750,000

\$3,881,000*

Information Requests Spring 2005 Campaign

2005 9,969 596

- **Miami** 185

- Palm Beach 149

- PITV 9,590

Magazine

• **TV**

- S. Living 938

- AAA 5705

Natl. Geo 221

9,006

2,247

Source: Phase V for 4/1-6/5/05

Information Requests Spring 2005 Campaign

 Total 	-All So	ource	es
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Newspaper

- P. P. Instate 2,106

- P. P. Out 8,315

Web Site

- V.F. Dialog 1,148

2005	2004

33,804 10,391

11,325 5,448

3,335

976

Tourist Tax

Fiscal Year Revenue Projections Indicate Real Growth

3% 4% 4%

• 2005 \$10M(+5.3%) \$11.0M(+3.9%) \$11.5M (+5.3%)

\$14.7M**

\$15.5M

\$16.3M

• 2006 \$10.5M **\$14.0**M

• 2007 \$11.1M \$14.5M

• 2008 \$11.6M \$15.0M

** 2006 Cat. "A" \$7.3 M

@4% Cat. "B" \$3.9 M

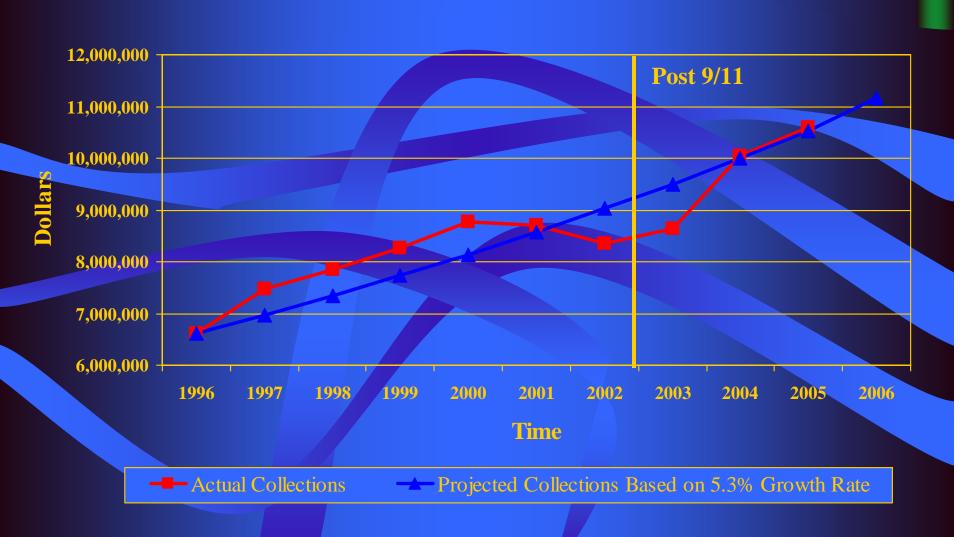
Cat. "C" \$2.0 M

Ad Reserve \$1.5 M

TOTAL \$14.7M

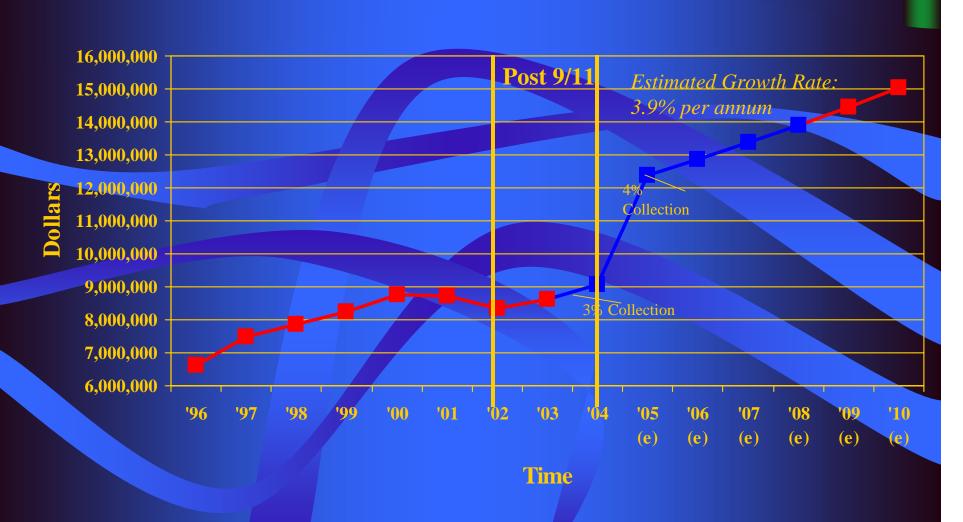
Collier County Resort Tax Projections

(Actual vs. Projected)



Collier County Resort Tax Projections

(4% Collection Rate Effective in 2005)



Projected Marketing ("B") "Reality Budget" FY 06 Without 4th Percent

•	Advert	tising, P.F	P	romotion

- Contractual Services
- Travel
- Trade Show Registrations
- Printing
- Furniture & Equipment
- Administration TOTAL

\$900,000

376,100

93,000

100,000

36,700

4,000

721,200

\$2,231,000*

* Includes \$701,900 Carry Forward from FY 05

Dollar Allocation With 4th % For FY 06

- 4th Percent
- Current Cat "B"
- Less New Budget
- Remainder
 - 66% Beaches ("A")
 - 34% Beach Access ("A)

\$3,300,000

2,231,000

-5,275,000

\$ 256,000

168,960

87,040

IMPACT OF TOURISM 2004

- 1.45 MILLION VISITORS
- \$681.2 MILLION DIRECT TOURISM EXPENDITURES
- \$1 BILLION ECONOMIC IMPACT
- 27,325 TOURISM INDUSTRY JOBS
- \$732.7 MILLION WAGES

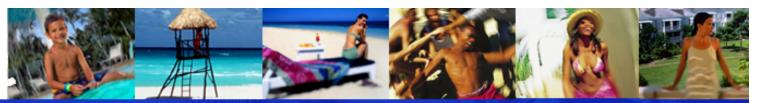
IMPACT OF TOURISM 2004

- \$10 MILLION TOURIST TAX
- 73.5% ANNUAL OCCUPANCY
- \$140 AVERAGE DAILY RATE
- \$68.3 MILLION SALES & GAS TAX
- \$542 TAX SAVINGS



2005-2006 Opportunity
Marketing & Advertising
Campaign





Leisure Consumer Magazines

- Arthur Frommer's Budget Travel
- Summer Family Getaways
- Spirit Airlines' "Skylights"
- AAA Going Places
- Southern Living

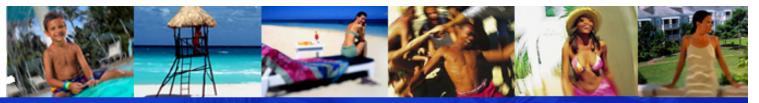
Leisure Consumer Directories

- FLAUSA Intl. Travel Planner
- FLA USA calendar
- FLAUSA Official FL Vacation

\$34,320

\$18,580





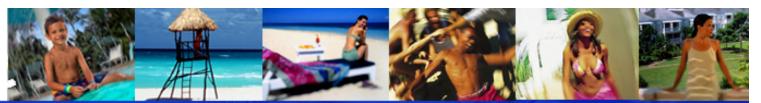
- Leisure E-marketing -
 - Visit Florida Lead Generation Program
 - FLAUSA.com
- Leisure Newspaper Domestic
 - Newspaper Inserts out-of-state
 - Newspaper inserts in state
 - Valassis FSI
 - FLA USA Out Of State newspaper
- Leisure Television -
 - Florida Cable Program 10,000 30 sec spots

\$25,895

\$32,692

\$100,000





TARGET MARKETS

MIAMI/PALM BEACH -

- Television
- Newspaper
- E-blast/AMEX Direct Mail

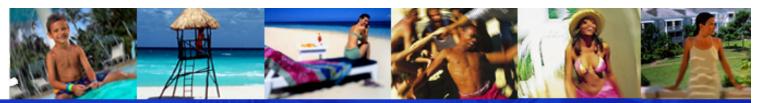
MIAMI/PALM BEACH FALL CAMPAIGN -

- Television
- Newspaper
- E-blast/AMEX Direct Mail

\$346,352

\$140,000





TARGET MARKETS

NEW YORK -

- Television
- Newspaper
- E-blast/AMEX Direct Mail

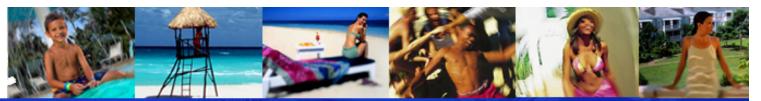
CHICAGO -

- Television
- Newspaper
- E-blast/AMEX Direct Mail

\$345,000

\$235,000





TARGET MARKETS ORLANDO -

- Television
- Newspaper
- E-blast/AMEX Direct Mail

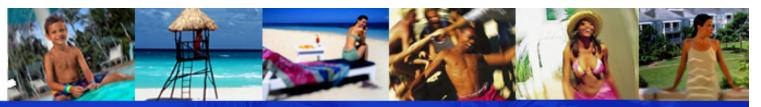
TAMPA -

- Television
- Newspaper
- E-blast/AMEX Direct Mail

\$175,000

\$175,000





LEISURE NICHE MARKETS

Golf

• Play Florida Golf Co-op

- Golf pac
- Florida's Golf Coast

Senior

- AARP
- Readers Digest

Eco-tourism

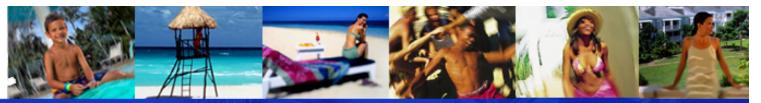
- Audobon
- Lost Tribes
- Undiscovered Florida

\$13,900

\$7,636

\$12,867





LEISURE NICHE MARKETS

Bridal/Honeymoon

- Vertical Publications
- E-blast

Fishing

- Vertical Publications
- E-blast
- Cable TV

Tennis

- Vertical Publications
- E-blast

\$20,000

\$20,000

\$15,000





Leisure Travel Agent Directories -

- FL Official Travel Industry Guide
- TIA See America

\$6,600



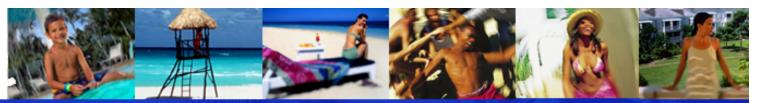


Group Business Print -

\$61,2350

- Association Source
- Association Resource
- Business Week "Florida Meetings"
- FL Official Mtg. Planners Guide
- Plan Your Meetings
- Group Travel Leader
- Meetings South
- Convention South
- Group Tour Magazine
- Successful Meetings





Group Business Associations -

- National Publications
- Florida Direct Mail/E-blast

Group Business Leisure-

- Bus Tours Trade Publications
- Direct Mail/e-blast

Sports Marketing -

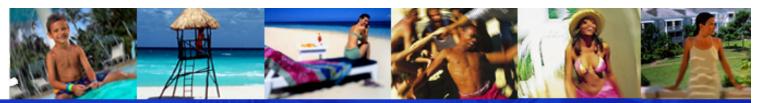
- National Publications
- Direct Mail/E-blast

\$25,000

\$25,000

\$40,000





International Co-op

- Premier Holidays
- Axium Email
- First Choice
- See America

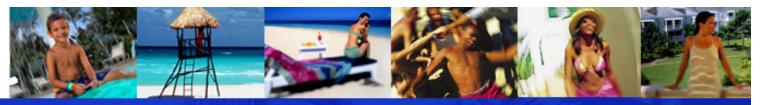
International Partnerships -

- Print
- Direct Mail

\$16,175

\$35,000





Consumer Magazines

Consumer Directories

Leisure E-marketing

Newspaper Domestic

Television

Miami/Palm Beach

Miami Palm Beach Fall

New York

Chicago

Orlando

Tampa

Bridal Market

Fishing Market

Tennis Market

Eco-tourism Market

Golf Market

Senior Market

Travel Agent Mkt

Group Bus Print

Group Associations

Group Leisure

Sports Marketing

International Co-op

Intl Partnerships

Production

Public Relations

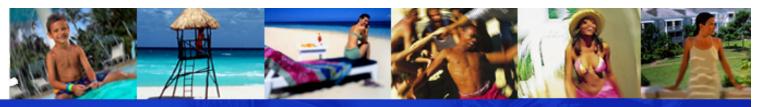
Film Commission

Promotional Items

Client Placed Media

\$2,280,000





Consumer Magazines

Consumer Directories

Leisure E-marketing

Newspaper Domestic

Television

Miami/Palm Beach

Miami Palm Beach Fall

New York

Chicago

Orlando

Tampa

Bridal Market

Fishing Market

Tennis Market

Eco-tourism Market

Golf Market

Senior Market

Travel Agent Mkt

Group Bus Print

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Group Leisure

Sports Marketing

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Promotional Items

Client Placed Media





Consumer Magazines

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Miami/Palm Beach

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Chicago

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Bridal Market

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Tennis Market

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Golf Market

Senior Market

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Group Bus Print

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Group Leisure

Sports Marketing

International Co-op

Intl Partnerships

Production

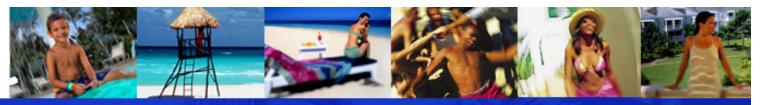
Public Relations

Film Commission

Promotional Items

Client Placed Media





Consumer Magazines

Consumer Directories

Leisure E-marketing

Newspaper Domestic

Television

Miami/Palm Beach

Chicago

Orlando

Tampa

Bridal Market

Fishing Market

Tennis Market

Eco-tourism Market

Golf Market

Senior Market

Travel Agent Mkt

Group Bus Print

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Group Leisure

Sports Marketing

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Production

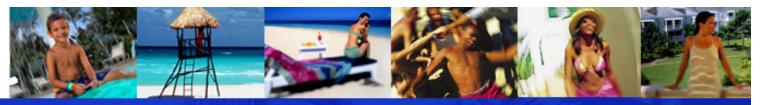
Public Relations

Film Commission

Promotional Items

Client Placed Media





Consumer Magazines

Consumer Directories

Leisure E-marketing

Newspaper Domestic

Television

Miami/Palm Beach

Tampa

Bridal Market

Fishing Market

Tennis Market

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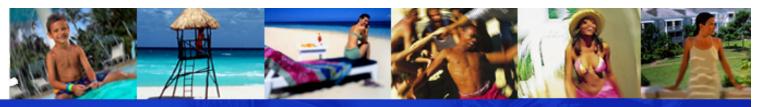
Film Commission

Promotional Items

Client Placed Media

Orlando

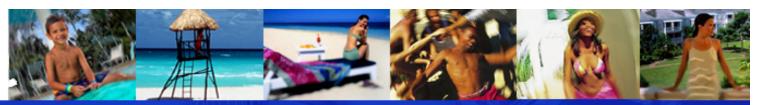




Consumer Magazines
Consumer Directories
Leisure E-marketing
Newspaper Domestic
Television
Miami/Palm Beach

Tampa **Bridal Market** Fishing Market Tennis Market **Eco-tourism Market** Golf Market Senior Market Travel Agent Mkt Group Bus Print Group Associations





Consumer Magazines
Consumer Directories
Leisure E-marketing
Newspaper Domestic
Television
Miami/Palm Beach

Bridal Market
Fishing Market
Tennis Market
Eco-tourism Market
Golf Market
Senior Market
Travel Agent Mkt
Group Bus Print
Group Associations

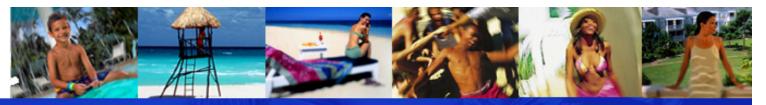




Consumer Magazines
Consumer Directories
Leisure E-marketing
Newspaper Domestic
Television
Miami/Palm Beach

Fishing Market
Tennis Market
Eco-tourism Market
Golf Market
Senior Market
Travel Agent Mkt
Group Bus Print
Group Associations

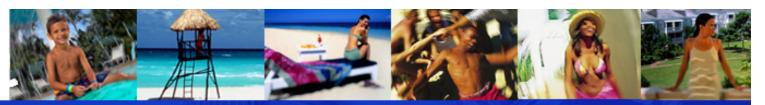




Consumer Magazines
Consumer Directories
Leisure E-marketing
Newspaper Domestic
Television
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Tennis Market
Eco-tourism Market
Golf Market
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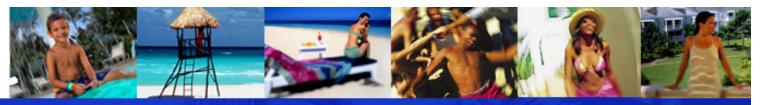




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International Co-op
Intl Partnerships
Production
Public Relations
Film Commission
Promotional Items
Client Placed Media





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\$900,000

