

**Goal, Objectives, and Policies  
Intergovernmental Coordination Element**

**GOAL:**

[Revised text, page 3]

~~PROVIDE FOR THE CONTINUAL EXCHANGE OF INFORMATION AND THE USE OF ANY INTERGOVERNMENTAL COORDINATION MECHANISMS WITH BROWARD, MIAMI-DADE, HENDRY, LEE AND MONROE COUNTIES, CITIES OF BONITA SPRINGS, EVERGLADES, MARCO ISLAND, AND NAPLES, THE DISTRICT SCHOOL BOARD OF COLLIER COUNTY, SOUTHWEST FLORIDA REGIONAL PLANNING COUNCIL, AND ANY OTHER LOCAL, STATE, OR FEDERAL AGENCY OR GOVERNMENTAL ENTITY, AND UTILITY COMPANIES SUCH AS BUT NOT LIMITED TO FLORIDA POWER AND LIGHT, LEE COUNTY ELECTRIC COOPERATIVE, SPRINT/UNITED TELEPHONE, IMMOKALEE WATER AND SEWER DISTRICT, PELICAN BAY SERVICES DIVISION (MSTU), FLORIDA GOVERNMENTAL UTILITY AUTHORITY, COMCAST, AND CABLEVISION INDUSTRIES, THAT MAY BE IMPACTED BY COLLIER COUNTY'S LAND, ROAD OR FACILITY PLANNING, TO RESOLVE DIFFERENCES AND TO ACHIEVE COMPATIBLE AND COORDINATED PLANS.~~

COLLIER COUNTY WILL MAINTAIN OR ENHANCE THE LEVEL OF COORDINATION AND COOPERATION AMONG THE VARIOUS GOVERNMENTS, AUTHORITIES AND AGENCIES MAKING DECISIONS AFFECTING NATURAL RESOURCES, HOUSING, HISTORIC AND ARCHAEOLOGICAL RESOURCES, PUBLIC FACILITIES, AND PUBLIC SERVICES WITHIN AND AROUND COLLIER COUNTY, TO RESOLVE DIFFERENCES AND TO ACHIEVE COMPATIBLE AND COORDINATED PLANS.

**OBJECTIVE 1:**

[Revised text, page 3]

Collier County (County) shall continue to establish and maintain intergovernmental communication and level of service coordination mechanisms to be used by the County, Everglades City, the City of Marco Island, the City of Naples, and the City of Bonita Springs, adjacent Lee County, Hendry County, Broward County, Dade County, Monroe County, the District School Board of Collier County School Board, the State of Florida, the Florida Department of Environmental Protection, Florida Department of Transportation, and South Florida Water Management District, and any other entity that provides a service but may not have land use authority.

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**Policy 1.2:**

[Revised text, page 3]

The Collier County Comprehensive Planning ~~Department~~ Section shall be the designated liaison to disseminate information on proposed Growth Management Plan amendments under review by the County, which have the potential to affect any of the entities listed in Objective 1.

**Policy 1.3:** [Revised text, page 3]  
The Collier County Comprehensive Planning ~~Department~~ Section shall continue to prepare and review the Annual Update and Inventory Report (AUIR) as an annual level of service monitoring report for the capital facilities included within the Growth Management Plan. The purpose of this report is to provide the affected entities with the necessary information to evaluate and coordinate level of service standards.

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**OBJECTIVE 2:** [No change to text, page 3]

**Policy 2.1:** [Revised text, page 4]  
Collier County will continue to identify, develop, and pursue areas where intergovernmental land use planning and level of service agreements are needed between the County and ~~respective~~ appropriate governmental or private entities.

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**Policy 2.6:** [Revised text, page 4]  
The County shall continue to coordinate with The District School Board of Collier County for collaborative planning and decision making on population projections, the public school site selection for new public educational and ancillary facilities, and the location and extension of public facilities subject to concurrency, to support existing and proposed public educational facilities ~~in accordance with the general Interlocal Agreement adopted on May 15, 2003 by the Collier County School Board and on May 27, 2003 by the Board of County Commissioners, and as subsequently amended and restated, with an effective date of December 2008, and the School Board Review (SBR) Interlocal Agreement adopted on May 15, 2003 by the Collier County School Board and on May 27, by the Board of County Commissioners.~~

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**Policy 2.8:** [Revised text, page 4]  
The County shall coordinate with the South Florida Water Management District and other regulatory agencies in implementing the Growth Management Plan.

**Policy 2.9:** [Revised text, page 4]  
The County shall continue to coordinate with The District School Board of Collier County for the regulatory review of residential development for school concurrency ~~in accordance with Section 163.3180(13) Florida Statutes.~~

**OBJECTIVE 3:** [No change to text, page 5]

**Policy 3.1** [Revised text, page 5]  
~~Based upon Section 9J5.015 (3)(e) 4., Florida Administrative Code,~~ Collier County shall work with the local municipalities to identify and implement joint planning areas and/or joint infrastructure service areas for the purpose of planning for potential future

municipal annexation of such areas. The identified joint planning areas and/or joint infrastructure service areas shall be depicted on the County’s Future Land Use Map series.

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## **Intergovernmental Coordination Element - ICE**

### **Introduction and Background**

The Intergovernmental Coordination Element (ICE) is the portion of the Collier County Growth Management Plan (GMP) that contains the County's Goal, Objectives and Policies with regard to relations between the County and non-County governmental entities (as well as quasi-governmental entities, including utility companies). The ICE contains a single Goal, which states the primary purpose of this Element.

*A list of interlocal agreements is provided at the conclusion of the ICE Objective and Policy analysis.*

#### **Objectives Analysis:**

The ICE Goal reads as follows:

**“PROVIDE FOR THE CONTINUAL EXCHANGE OF INFORMATION AND THE USE OF ANY INTERGOVERNMENTAL COORDINATION MECHANISMS WITH BROWARD, DADE, HENDRY, LEE AND MONROE COUNTIES, CITIES OF EVERGLADES AND NAPLES, COLLIER COUNTY SCHOOL BOARD, SOUTHWEST FLORIDA REGIONAL PLANNING COUNCIL, AND ANY OTHER LOCAL, STATE, OR FEDERAL AGENCY OR GOVERNMENTAL ENTITY, AND UTILITY COMPANIES SUCH AS BUT NOT LIMITED TO FLORIDA POWER AND LIGHT, LEE COUNTY ELECTRIC COOPERATIVE, SPRINT/UNITED TELEPHONE, IMMOKALEE WATER AND SEWER DISTRICT, PELICAN BAY SERVICE DIVISION (MSTU), FLORIDA WATER SERVICES, FLORIDA CITIES WATER COMPANY, MEDIA ONE, AND CABLEVISION INDUSTRIES THAT MAY BE IMPACTED BY COLLIER COUNTY'S LAND, ROAD OR FACILITY PLANNING TO RESOLVE DIFFERENCES AND TO ACHIEVE COMPATIBLE AND COORDINATED PLANS.”**

**Objective Achievement Analysis:** Collier County recommends generalizing names when possible. For example:

COLLIER COUNTY WILL MAINTAIN OR ENHANCE THE LEVEL OF COORDINATION AND COOPERATION AMONG THE VARIOUS GOVERNMENTS, AUTHORITIES AND AGENCIES MAKING DECISIONS AFFECTING NATURAL RESOURCES, HOUSING, HISTORIC AND ARCHAEOLOGICAL RESOURCES, PUBLIC FACILITIES, AND PUBLIC SERVICES WITHIN AND AROUND COLLIER COUNTY, TO RESOLVE DIFFERENCES AND TO ACHIEVE COMPATIBLE AND COORDINATED PLANS.

#### **OBJECTIVE 1:**

**Collier County (County) shall continue to establish and maintain intergovernmental communication and level of service coordination mechanisms to be used by the County, Everglades City, the City of Marco Island, the City of Naples, and the City of Bonita Springs, adjacent Lee County, Hendry County, Broward County, Dade County, Monroe County, the District School Board of Collier County School Board, the State of Florida, and any other entity that provides a service but may not have land use authority.**

**Objective Achievement Analysis:** Collier County recommends the insertion of the Florida Department of Environmental Protection, Florida Department of Transportation, and South Florida Water Management District. Including these agencies will ensure coordination of key policies that relate to water supply planning and watershed management plans.

**Policy 1.2: The Collier County Comprehensive Planning Department shall be the designated liaison to disseminate information on proposed Growth Management Plan amendments under review by the County, which have the potential to affect any of the entities listed in Objective 1.**

**Policy Achievement Analysis:** Collier County recommends that this Policy be updated to reflect that the former Comprehensive Planning Department is now the Comprehensive Planning Section.

Policy 1.2 requires the Collier County Comprehensive Planning Department to be the designated liaison to disseminate information on proposed Growth Management Plan amendments by the County which affect any of the entities listed in Objective 1.1.

**Policy 1.3: The Collier County Comprehensive Planning Department shall continue to prepare and review the Annual Update and Inventory Report (AUIR) as an annual level of service monitoring report for the capital facilities included within the Growth Management Plan. The purpose of this report is to provide the affected entities with the necessary information to evaluate and coordinate level of service standards.**

**Policy Achievement Analysis:** The County recommends that this Policy be updated to reflect that the Comprehensive Planning Department recently became the Comprehensive Planning Section.

Policy 1.3 requires the Collier County Comprehensive Planning Department to prepare and review an annual level of service monitoring report for the facilities included within the Growth Management Plan. The purpose of this report is to provide the affected entities with the information in order to evaluate and coordinate level of service standards. This task is incorporated into the County's Annual Update & Inventory Report (AUIR) for the County's capital facilities.

**OBJECTIVE 2: The County shall coordinate its land use planning strategy, including an assessment of proposed development, with that of other governmental and private entities.**

**Objective Achievement Analysis:** Collier County recommends the text remains as written.

With regard to other governmental and non-governmental entities, as well as the general public, the County takes due care that all matters coming before the Board of County Commissioners with regard to land use changes are properly noticed and advertised, and that there is a public opportunity for all interested parties to present comments and recommendations to the Commission. Additionally, Collier County's proposed GMP amendments and Land Development Code (LDC) changes are either available online, in other electronic version, or as

printed documents. In addition, all land use-related documents are available to anyone upon request for a minimal copying fee.

**Policy 2.1: Collier County will continue to identify, develop, and pursue areas where intergovernmental land use planning and level of service agreements are needed between the County and respective governmental or private entities.**

**Policy Achievement Analysis:** Collier County recommends minor text change.

Agreements should not be limited to governments and entities within Collier County. Collier County recommends expanding to "appropriate" governmental or private entities.

**Policy 2.6: The County shall continue to coordinate with The District School Board of Collier County for collaborative planning and decision making on population projections, the public school site selection for new public educational and ancillary facilities, and the location and extension of public facilities subject to concurrency, to support existing and proposed public educational facilities in accordance with the general Interlocal Agreement, adopted on May 15, 2003 by the Collier County School Board and on May 27, 2003 by the Board of County Commissioners, and as subsequently amended and restated, with an effective date of December 2008, and the School Board Review (SBR) Interlocal Agreement adopted on May 15, 2003 by the Collier County School Board and on May 27, 2003 by the Board of County Commissioners.**

**Policy Achievement Analysis:** Collier County recommends the text be revised to reflect new dates or generalize text so that dates are not specified.

**Public Comment from 3-15-10 EAR Public Meeting:** Better coordination between School Board (sitting) and County Government (locate schools where infrastructure is available or planned).

Policy 2.6 requires that the County coordinate with the Collier County School Board on the site selection for new public educational plants and ancillary plants and the provision of infrastructure, particularly roads, to support existing and proposed public educational plants and ancillary plants in accordance with the two Interlocal Agreements adopted in accordance with Sections 163.3177(6)(h) and 163.31777, Florida Statutes, on May 15, 2003 by the Collier County School Board and on May 27, 2003 by the Board of County Commissioners. This policy should be revised to remove dates and or revise dates. As an alternative, text should be revised so that specific dates of agreements are not specified.

**Policy 2.7: Collier County hereby adopts, as part of this Intergovernmental Coordination Element, the Southwest Florida Regional Planning Council's Rule 29I-7, Florida Administrative Code, dated April 1994, which establishes a voluntary regional dispute process to reconcile differences on planning, growth management, and other issues among local governments, regional agencies and private interests.**

**Policy Achievement Analysis:** Collier County recommends the text be revised to reflect new dates and requirements.

Policy 2.7 incorporates into the Growth Management Plan, by reference, the Southwest Florida Regional Planning Council's (SWFRPC's) Dispute Resolution, Rule 29I-7, dated April 1994. This policy should be revised to include portions of Rule 29I-7 that have been updated since 1994 and dates will change per new SB360-2009 requirements. Collier County recommends amending references to date or update dates, and to include new requirements for mandatory mediation (SB360-2009, amending §186.509).

**Policy 2.8: The County shall coordinate with the South Water Management District and other regulatory agencies in implementing the Growth Management Plan.**

**Policy Achievement Analysis:** Collier County recommends correcting SFWMD name.

Policy 2.8 requires the County to coordinate with the South Water Management District and other regulatory agencies. This is an on-going task. Collier County recommends including "Florida" to correct the name of the cited agency.

**Policy 2.9: The County shall continue to coordinate with The District School Board of Collier County for the regulatory review of residential development for school concurrency, in accordance with Section 163.3180(13) Florida Statutes.**

**Policy Achievement Analysis:** Collier County recommends minor text revisions.

Policy 2.9 requires the County to coordinate with The District School Board of Collier County in regard to the review of residential development for school concurrency. This is an on-going task. Collier County recommends including a comma that is missing prior to Florida Statutes, and referring to Section 163.3180 only.

**OBJECTIVE 3: Collier County shall develop procedures to identify and implement joint planning areas for the purposes of municipal annexation, municipal incorporation and joint infrastructure service areas.**

**Objective Achievement Analysis:** Collier County recommends the text remains as written.

Section 9J-5.015 (3) (c) 4., Florida Administrative Code, requires the Intergovernmental Coordination Element (ICE) to: "Provide procedures to identify and implement joint planning areas for the purposes of annexation, municipal incorporation and joint infrastructure service areas." This is the only provision within the State's ICE Rule that is related to annexation. This is an on-going task.