

# COUNTY JAIL

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**2011 AUIR SUMMARY FORM**  
**(Peak Season)**

**Facility Type:** *County Jail* (Category B)  
**Level of Service Standard (LOSS):** 2.79\* Beds/1000 Population  
**Unit Cost:** \$76,000\*\*

**2.79 Beds/1000 Population**

Available Inventory 9/30/11	1,344	\$ 102,144,000
Required Inventory 9/30/16	1,207	\$ 91,732,000***
Proposed AUIR FY 11/12-15/16	0****	\$ <u>0</u>
5-year Surplus or (Deficit)	107*****	\$ 10,412,000

**Expenditures**

Proposed AUIR FY 11/12-15/16 expenditure dollar amount.....	\$0
2003 Bond Debt Service Payments.....	\$ <u>11,145,949</u>
Total Expenditures.....	\$11,145,949

**Revenues**

Impact Fees anticipated.....	\$ 2,130,748
Interest.....	\$ 35,000
Carryforward (unspent cash as of Sept 30, 2011).....	\$ 1,824,300
Loan from County Wide Capital Projects (Gen Fund).....	\$ <u>7,155,901</u>
Total Revenues.....	\$11,145,949

Revenues needed to maintain existing Level of Service Standard..... \$0

\* During the 2009 AUIR the BCC adjusted the currently level of service standard from 3.2 beds per 1,000 population to 2.79 beds per 1,000 population.

\*\* Unit Cost is based on the Correctional Facility Impact Fee Update Study adopted by the BCC on 5/12/2009. The costs used for the impact fee study were verified by several outside sources in order to ensure the accuracy of the cost figures. The BCC will decide in the fall of 2011 the indexing figure to apply, if at all, to the unit cost for Jails.

\*\*\* The required inventory does not attempt to predict future possible increases or decreases in land, building and equipment costs.

\*\*\*\* In early 2007, Collier County Sheriff's Office determined that illegally-present immigrant inmates constituted approximately one-quarter of the jail population in Collier County. At the time, this was costing taxpayers in Collier County over \$9 million a year in jail housing costs alone. In October 2007, the Sheriff's Office entered into official agreements and partnership with the Department of Homeland Security Immigration and Customs Enforcement (ICE). The Immigration and Nationality Act (INA) Section 287(g) grants local and state jurisdictions the ability to enforce immigration law with proper training and supervision by federal authorities. Through this authority the Collier County Sheriff's Office has implemented the Criminal Alien Task Force.

*The Immokalee Jail Center (IJC) is a 232-bed local adult detention center and Booking facility. Currently, the housing areas of IJC are vacant due to the reduction in jail occupants. Collier County Sheriff's Office has transferred existing staff members from the Immokalee Jail Center to the Naples Jail Center in an effort to reduce overtime costs. However, the Booking operations in IJC remain active. IJC processes roughly 20% of all arrests in the county of which 14% are Marchman Acts (detained in protective custody). The facility also processes and registers convicted felons and sex offenders, maintains a video visitation link with Naples Jail Center (roughly 90 visits are processed monthly), and conducts a Working Weekend Program.*

*\*\*\*\*\* The average number of beds occupied per month from January to June 2011 was 880. For 2010 the average daily jail population was 893. For 2009 the average number of beds occupied monthly was 961 and for 2008 the average number of beds occupied was 1,138.*

*\*\*\*\*\*Total amount comprised of loans from fund 001, 301 and interest/miscellaneous, please see Impact Fee and Debt Service spreadsheet for specifics*

**Recommended Action:**

**That the CCPC recommends approval to the BCC of the “Proposed Jails AUIR FY 11/12-15/16”, which contains no new projects over the five planning period.**

2011 AUJR  
Jail Facilities  
(Peak Season)

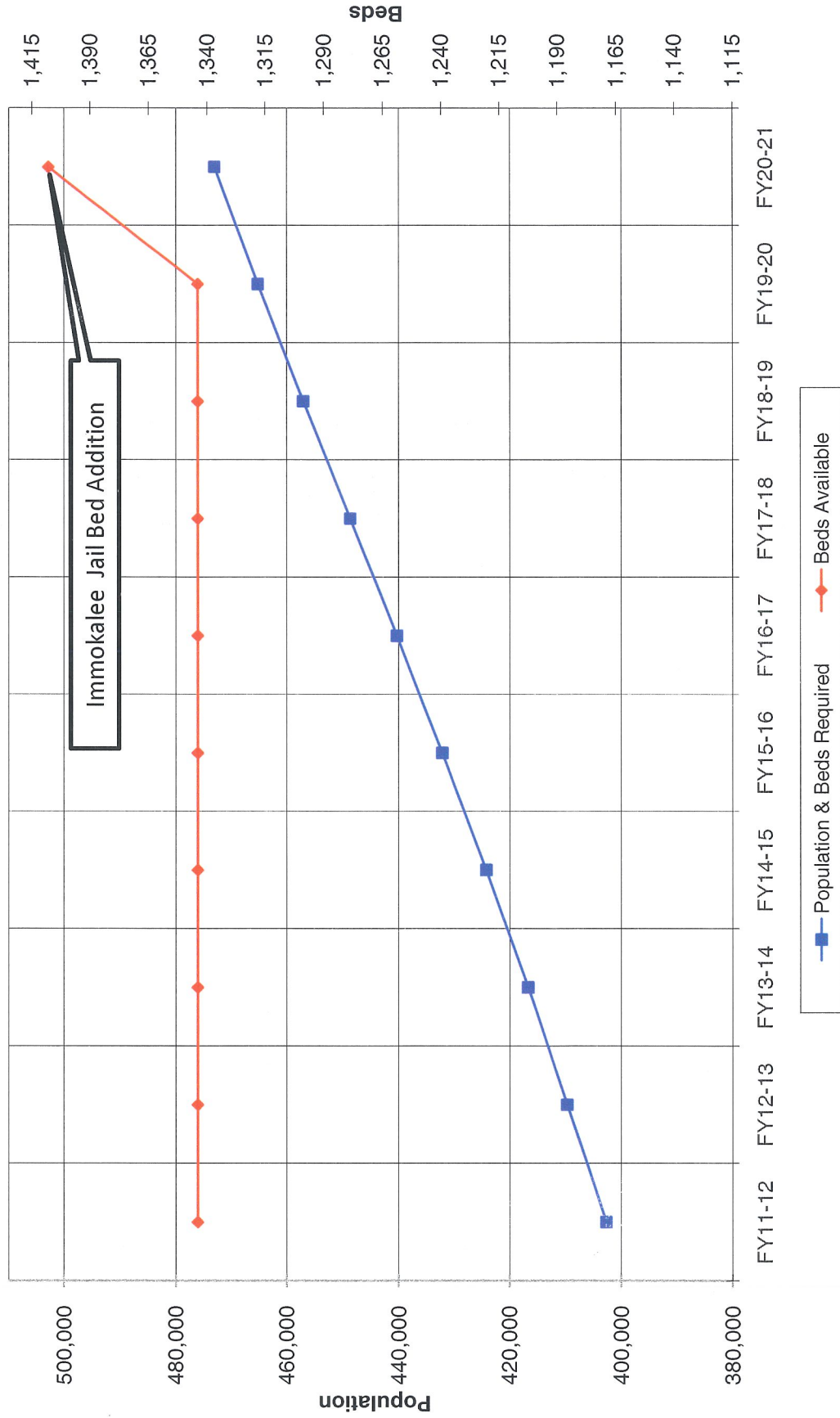
LOSS: 2.79 Beds / 1,000 Population\*

FISCAL YEAR	POPULATION CO-WIDE	BEDS REQUIRED 0.00279	BEDS PLANNED IN AUJR**	BEDS AVAILABLE	SURPLUS/ (DEFICIENCY)	SURPLUS OR (DEFICIENCY) AT 76,000
2010-11	395,856	1,104	0	1,344	240	\$18,240,000
2011-12	402,679	1,123	0	1,344	221	\$16,796,000
2012-13	409,620	1,143	0	1,344	201	\$15,276,000
2013-14	416,680	1,163	0	1,344	181	\$13,756,000
2014-15	424,193	1,183	0	1,344	161	\$12,236,000
2015-16	432,172	1,206	0	1,344	138	\$10,488,000
<b>1st 5-Year Growth (2009-2014)</b>	<b>36,316</b>	<b>101</b>	<b>0</b>	<b>0</b>		
2016-17	440,302	1,228	0	1,344	116	\$8,816,000
2017-18	448,584	1,252	0	1,344	92	\$6,992,000
2018-19	457,022	1,275	0	1,344	69	\$5,244,000
2019-20	465,178	1,298	0	1,344	46	\$3,496,000
2020-21	473,040	1,320	64	1,408	88	\$6,688,000
<b>2nd 5-Year Growth (2014-2019)</b>	<b>40,868</b>	<b>114</b>	<b>0</b>	<b>64</b>		
<b>Total 10-Year Growth (2009-2019)</b>	<b>77,184</b>	<b>215</b>	<b>0</b>	<b>64</b>		

\* During the 2009 AUJR the BCC adjusted the currently level of service standard from 3.2 beds per 1,000 population to 2.79 beds per 1,000 population. The motion passed 5 to 0. It should also be noted that not all available beds can be occupied at any given time, due to restrictions associated with the inability to house specific types of offenders within the general jail population. Please reference the "Jails Population Trends FY 1996-2011" sheet included within the Jails AUJR component.

\*\* Due to budgetary constraints only the Immokalee Jail expansion is being proposed within the 10 year planning window. Inmate population will be analyzed on an annual basis to determine actual need prior to any expansion being programmed any earlier than year 10.

**2011 AUJR Jail Facilities, LOSS: 2.79 Beds / 1,000 Population  
(Peak Season)  
Unit Cost: \$76,000**



**COLLIER COUNTY SHERIFF'S OFFICE**  
**JAIL POPULATION TRENDS**  
**FY 2003-2011**

MONTH	FY 2003		FY 2004		FY 2005		FY 2006		FY 2007		% CHANGE 06 VS 07		COST PER INMATE PER DAY FY 2007		% CHANGE 07 VS 08		COST PER INMATE PER DAY FY 2008		% CHANGE 08 VS 09		COST PER INMATE PER DAY FY 2009		% CHANGE 09 VS 10		COST PER INMATE PER DAY FY 2010		% CHANGE 10 VS 11		COST PER INMATE PER DAY FY 2011						
	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY	FY					
October	965	997	1068	1288	1225	1288	1288	1288	1215	1098	1098	1098	1098	1098	1098	1098	1098	1098	1098	1098	1098	1098	1098	1098	1098	1098	1098	1098	1098	1098	1098				
November	944	1010	1078	1239	1158	1158	1158	1158	1204	1074	1074	1074	1074	1074	1074	1074	1074	1074	1074	1074	1074	1074	1074	1074	1074	1074	1074	1074	1074	1074	1074				
December	904	948	1043	1162	1165	1165	1165	1172	1172	1172	1172	1172	1172	1172	1172	1172	1172	1172	1172	1172	1172	1172	1172	1172	1172	1172	1172	1172	1172	1172	1172				
January	890	934	1090	1153	1198	1198	1198	1159	1159	1159	1159	1159	1159	1159	1159	1159	1159	1159	1159	1159	1159	1159	1159	1159	1159	1159	1159	1159	1159	1159	1159				
February	957	969	1098	1168	1209	1209	1209	1180	1180	1180	1180	1180	1180	1180	1180	1180	1180	1180	1180	1180	1180	1180	1180	1180	1180	1180	1180	1180	1180	1180	1180	1180			
March	1014	1004	1148	1202	1215	1202	1202	1202	1202	1202	1202	1202	1202	1202	1202	1202	1202	1202	1202	1202	1202	1202	1202	1202	1202	1202	1202	1202	1202	1202	1202	1202			
April	1014	1011	1202	1187	1209	1209	1209	1192	1192	1192	1192	1192	1192	1192	1192	1192	1192	1192	1192	1192	1192	1192	1192	1192	1192	1192	1192	1192	1192	1192	1192	1192	1192		
May	1031	1023	1178	1227	1209	1227	1227	1214	1214	1214	1214	1214	1214	1214	1214	1214	1214	1214	1214	1214	1214	1214	1214	1214	1214	1214	1214	1214	1214	1214	1214	1214	1214	1214	
June	1023	1016	1178	1246	1245	1245	1245	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	
July	1038	978	1154	1138	1282	1282	1282	1107	1107	1107	1107	1107	1107	1107	1107	1107	1107	1107	1107	1107	1107	1107	1107	1107	1107	1107	1107	1107	1107	1107	1107	1107	1107	1107	
August	1046	1008	1205	1149	1271	1271	1271	1099	1099	1099	1099	1099	1099	1099	1099	1099	1099	1099	1099	1099	1099	1099	1099	1099	1099	1099	1099	1099	1099	1099	1099	1099	1099	1099	
September	1002	998	1209	1216	1263	1263	1263	1128	1128	1128	1128	1128	1128	1128	1128	1128	1128	1128	1128	1128	1128	1128	1128	1128	1128	1128	1128	1128	1128	1128	1128	1128	1128	1128	
AVERAGE (12 month)	986	991	1138	1198	1221	1221	1221	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170	1170

Average Daily population is for both Jail facilities-Naples and Immokalee

The above table outlines the percent of increase or decrease from year to year for the same month and is based on the average daily jail population by month for Naples and Immokalee Jails.

Cost per inmate per day is calculated by dividing the FY Corrections budget by the monthly average daily population, divided by 365 days.

- Corrections FY 2003 budget is \$20,741,100
- Corrections FY 2004 budget is \$23,249,700
- Corrections FY 2005 budget is \$30,688,200 post budget appeal resolution.
- Corrections FY 2006 budget is \$35,882,800
- Correction FY 2007 budget is \$38,003,900
- Corrections FY 2008 budget is \$39,074,000
- Corrections FY 2009 budget is \$40,213,900
- Corrections FY 2010 budget is \$38,210,800
- Corrections FY 2011 budget is \$ 35,533,200

Cost per inmate per day can be calculated using the bed capacity of 1444 beds through FY 2007. In 2008 bed capacity excluding medical and special holds is 1344 agreed upon by County staff and CCSO

Corrections Capt FY 2008 (per email Oct 09,2008).

- \$58.23 FY 2005
- \$68.08 FY 2006
- \$72.11 FY 2007
- \$79.65 FY 2008
- \$81.98 FY 2009
- \$77.89 FY 2010
- \$72.43 FY 2011

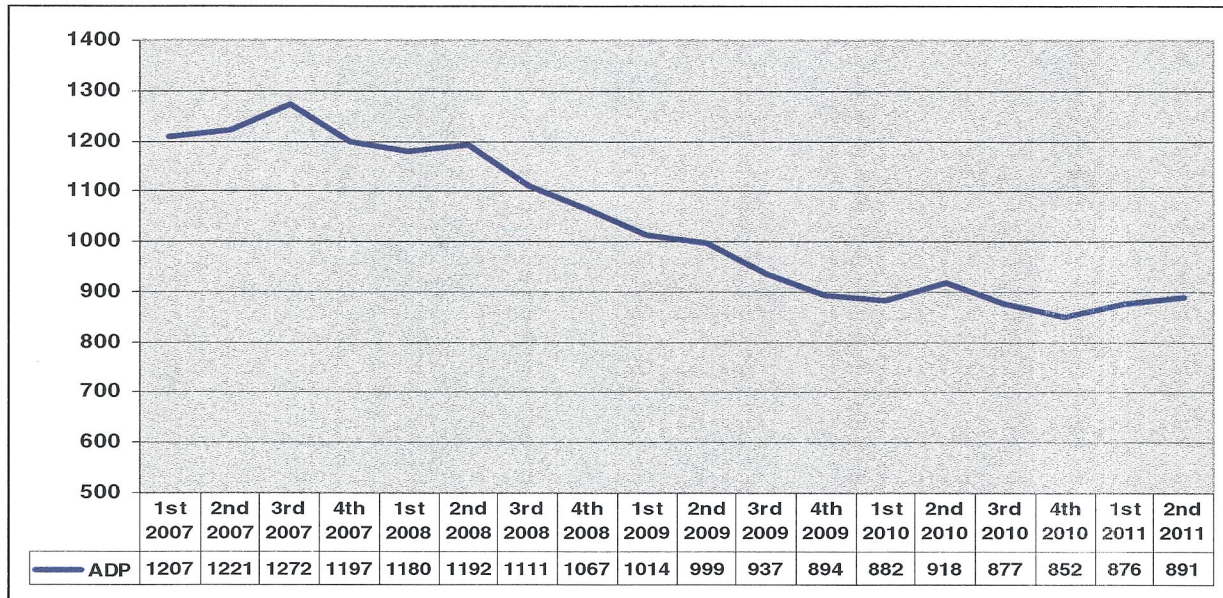
Reimbursement rate from ICE as of March 2007 is \$71.00 perday.

### Criminal Alien Task Force

In early 2007, the Collier County Sheriff's Office determined that illegally-present immigrant inmates constituted approximately one-quarter of the jail population in Collier County. At the time, this was costing taxpayers over \$9 million a year in jail housing costs alone. In October 2007, the Sheriff's Office entered into official agreements and partnership with the Department of Homeland Security Immigration and Customs Enforcement (ICE). The Immigration and Nationality Act Section 287(g) grants local and state jurisdictions the ability to enforce immigration law with proper training and supervision by federal authorities. Through this authority the Sheriff's Office implemented the Criminal Alien Task Force (CATF). After more than three years of operation, approximately 3,100 criminal aliens have had detainers for removal placed, and approximately 2,500 criminal aliens have been removed from Collier County.

The CATF has impacted the jail population in Collier County. The average number of beds occupied per month from January to June 2011 was 883. In 2010 the average daily jail population was 882, and in 2009 this average was 961. There has been a decrease in the jail population of approximately 28 percent since the CATF was implemented in late 2007. Much of this decrease can be explained by the CATF; however, jail populations have decreased in Florida overall over the past few years so there may be other explanations for some of the decreases including an out migration of residents losing employment in the construction and agricultural economies.

**Collier County Average Daily Jail Population by Quarter, 1st Qtr 2007-2nd Qtr 2011**



### Immokalee Jail Center

The Immokalee Jail Center (IJC) is a 232-bed local adult detention center and Booking facility. For the past few years, the housing areas of IJC were vacant due to the reduction in jail occupants. Collier County Sheriff's Office transferred existing staff members from IJC to the Naples Jail Center (NJC) in an effort to reduce overtime costs. However, the booking operations in IJC have remained active. Currently, IJC processes approximately 20 percent of all arrests in the county; of these, approximately 30 percent are Marchman Acts (detained in protective custody). The facility also processes and registers convicted felons and sex offenders, maintains a video visitation link with NJC (roughly 90 visits are processed monthly), and conducts a Working Weekend Program.

**COLLIER COUNTY JAIL BEDS SUMMARY**

2A	24
2B	28
2C	52
3A	12
3B	12
3C	28
3D	52
4A	52
4B	52
5A	Confinement (48 Not Rated)
5B	24
5C	24
6A	52
6B	52
7A	20
7B	28
7C	52
21A	72
21B	52
22A	72
22B	72
30A	Confinement (20 Not Rated)
31A	72
31B	64
32A	72
32B	72
MHU	Medical Infirmary (26 Not Rated)

<u>NJC Total</u>	<u>1206 Total Beds</u>
<b><u>NJC Rated</u></b>	<b><u>1112 Rated Beds</u></b>

IJC	
A-Dorm	64
B-Dorm	64
C-Dorm	64
Sprung Units	40
Segregation 1	Confinement (8 Not Rated)
Segregation 2	Confinement (8 Not Rated)
<u>IJC Total</u>	<u>248 Total Beds</u>
<b><u>IJC Rated</u></b>	<b><u>232 Rated Beds</u></b>

<u>System Total Beds</u>	<u>1454</u>
<b><u>System Rated</u></b>	<b><u>1344</u></b>



# FLORIDA MODEL JAIL STANDARDS

## CHAPTER 5 - HOUSING

(5.01) Housing standards will conform to the applicable standards of Section 12, Florida Model Jail Standards.

(5.02) Male and female inmates shall not share the same cell and shall be separated by sight and normal sound in housing areas. For purposes of housing, sound separation is defined as restricting normal verbal communications

(5.03) (a) Inmates should be separated in the following manner whenever possible:

- (1) Adult female felons;
- (2) Adult female misdemeanants;
- (3) Adult female non-sentenced;
- (4) Adult female sentenced;
- (5) Adult male felons;
- (6) Adult male misdemeanants;
- (7) Adult male non-sentenced;
- (8) Adult male sentenced.

(b) Dangerous felons shall not be housed with misdemeanants. However, non dangerous felons may be housed with misdemeanants.

(c) The determination whether an inmate is considered a dangerous felon shall be made on a case-by-case basis by the officer-in-charge or designee as defined in the agency's directives.

(5.04) Special Needs Inmates

(a) Inmates who have been determined by the health authority to be mentally ill, suicidal, alcoholic or drug addicted going through withdrawal and in need of close monitoring shall be defined as "Special Needs Inmates."

(1) Special housing shall be provided to Special Needs Inmates for medical reasons upon orders of the health authority.

(b) Until such time as the health authority determines otherwise, in writing, any inmate who is identified by correctional staff as a suicide risk shall not be housed in a "single cell" unless the inmate is observed by direct visual observation 24 hours each day. Such observation for suicidal inmates shall include regular, documented physical checks by corrections officers and/or medical staff persons

# FLORIDA MODEL JAIL STANDARDS

at intervals not to exceed 15 minutes.

(c) Inmates who pose a threat to staff, or other inmates, or property shall be separated and closely monitored. When restrictions are placed on their movement or privileges, documentation outlining these restrictions shall be maintained and readily available to housing unit staff.

(5.05) Persons brought to the jail pursuant to 397.677, Florida State Statutes, will be housed in an area designated for that use. A person will be held no longer than necessary to meet the requirements of the statute.

(5.06) Inmates shall be assigned housing based on a classification process as described in 4.(10) and (11) above with particular care to the assignment of those persons who have a recorded or demonstrated history of, or exhibit aggressiveness toward other inmates.

(5.07) Inmates shall not be discriminated against, based on:

(a) Race;

(b) National Origin;

(c) Creed;

(d) Disability - as defined and prescribed in the Americans with Disabilities Act;

(e) Economic status;

(f) Political belief;

(g) Sex - except that males and females shall be housed separately.

(5.08) The following housing standards apply to all facilities:

(a) Specified Unit of Floor Space:

(1) Single cells shall contain a minimum of 63 square feet of floor space.

(2) Multiple occupancy cells shall contain a minimum of 40 square feet of floor space per inmate in the sleeping area.

(3) Dormitory housing units shall contain a minimum of 75 square feet of floor space per inmate, including both sleeping and day room areas. However, inmates who are allowed out of their unit for a minimum of 8 hours per day (e.g., work programs, treatment programs, educational programs, etc.) may be housed in areas designated with a minimum of 70 square feet of floor space per inmate (sleeping and day room areas included).

## FLORIDA MODEL JAIL STANDARDS

- (4) Day rooms shall contain a minimum of 35 square feet per inmate for all cell areas, except disciplinary and administrative confinement.
  - (5) Any facilities constructed prior to October 1, 1996, may also use the applicable factoring procedures as set forth in Appendix A or B.
- (b) Each single cell will contain at least:
- (1) A sink with cold and either hot or tempered running water;
  - (2) Flushable toilets;
  - (3) Bunk;
  - (4) Artificial lighting which is of at least 20 foot-candles at 30 inches above the floor for reading purposes;
  - (5) Ventilation, which circulates, at least 10 cubic feet of fresh air or purified air per minute per person;
  - (6) Acoustics that ensure noise levels that do not interfere with normal human activities;
  - (7) Temperatures shall be maintained within a normal comfort range.
- (c) All other housing areas shall provide a minimum of:
- (1) Artificial lighting which is of at least 20 foot-candles at 30 inches above the floor;
  - (2) Ventilation, which circulates, at least 10 cubic feet of fresh or purified air per minute per person;
  - (3) Toilets and sinks in the ratio of a minimum of 1 to 8 inmates. Urinals may be substituted for up to one-half of the toilets in male housing units;
  - (4) Shower facilities in the ratio of a minimum of 1 to 16 inmates;
  - (5) Cold and either hot or tempered running water in the sinks;
  - (6) Showers shall have tempered running water;
  - (7) Ready access during non-sleeping hours to tables and chairs or areas designed for reading or writing;
  - (8) Temperatures shall be maintained within a normal comfort range.
- (d) Upon admission and thereafter if indigent, inmates shall be provided reasonable

## FLORIDA MODEL JAIL STANDARDS

access to toothpaste, toothbrush, shaving equipment, a comb, soap, and a clean towel. Dangerous shaving implements shall be restricted or issued for use only under observation when it is determined that issuance of such equipment would pose a threat to the safety of the inmate, staff or other inmates.

- (e) Female inmates shall be provided necessary hygiene items.
- (f) Hair grooming will be made available.
- (g) Inmates shall be required to bathe at least twice weekly.
- (h) Drinking cups shall be provided unless the living area is provided with drinking bubblers or fountains.
- (i) Each inmate in general population will be allowed to shower daily.
- (j) Sinks, toilets, water fountains, and floor drains will be kept in good repair.
- (k) Utility closets, pipe chases, and corridors will be kept clean and free of clutter at all times.
- (l) The Officer-in-Charge or designee shall determine what personal items may be kept in the cell or stored with the inmate; however, an inmate shall be allowed to retain a reasonable amount of personal property including but not limited to his or her legal material, personal hygiene items, writing paper and writing instrument, and authorized reading material, in reasonable quantities, as approved by the Officer-in-Charge or designee. Personal items will be kept in an orderly manner. Fire potential is reduced by limiting the amount of personal property in the cells.
- (m) The Officer-in-Charge or designee shall inspect all areas daily or cause them to be inspected. Appropriate disciplinary action should be taken against inmates who fail to have their area, the common areas, and their persons clean and orderly.

# 2011 JAILS - EXISTING INVENTORY

