## SUMMARY OF RECOMMENDED CHANGES

# 2011 EVALUATION & APPRAISAL REPORT (EAR)

## **Intergovernmental Coordination Element - ICE**

**Goals, Objective and Policies:** The entire Element should be revised to reflect the proper formatting of Goals, Objectives and Policies, as defined below.

**Goal:** General statement that defines what the Element will ultimately achieve.

**Objective:** A more specific statement than the stated Goal; describes actions that will help achieve the goal(s).

**Policies:** Specific statements that provide directives on how to achieve the objectives and ultimately the Element's goal(s).

Goals, Objective and Policies: The entire Element should be revised to reflect Department name changes, designee changes, renumbering due to objective and/or policy additions and/or deletions, and grammatical

changes.

Objective 1	Minor revisions to include certain key agencies.
Policy 1.2	Revision to reflect the Department name change.
Policy 1.3	Revision to reflect the Department name change.
Policy 2.1	Inclusion of the word "appropriate" so that agreements are not limited to agencies within Collier County.
Policy 2.6	Minor text revisions to update dates.
Policy 2.7	Minor text revisions to update dates and requirements.
Policy 2.8	Revision to correct SFWMD name.
Policy 2.9	Minor text revisions to include a comma and delete specific Florida Statute sub-section.

### **Intergovernmental Coordination Element - ICE**

### **Introduction and Background**

The Intergovernmental Coordination Element (ICE) is the portion of the Collier County Growth Management Plan (GMP) that contains the County's Goal, Objectives and Policies with regard to relations between the County and non-County governmental entities (as well as quasi-governmental entities, including utility companies). The ICE contains a single Goal, which states the primary purpose of this Element.

A list of interlocal agreements is provided at the conclusion of the ICE Objective and Policy analysis.

**Objectives Analysis:** 

The ICE Goal reads as follows:

"PROVIDE FOR THE CONTINUAL EXCHANGE OF INFORMATION AND THE USE OF ANY INTERGOVERNMENTAL COORDINATION MECHANISMS WITH BROWARD, DADE, HENDRY, LEE AND MONROE COUNTIES, CITIES OF EVERGLADES AND NAPLES, COLLIER COUNTY SCHOOL BOARD, SOUTHWEST FLORIDA REGIONAL PLANNING COUNCIL, AND ANY OTHER LOCAL, STATE, OR FEDERAL AGENCY OR GOVERNMENTAL ENTITY, AND UTILITY COMPANIES SUCH AS BUT NOT LIMITED TO FLORIDA POWER AND LIGHT, LEE COUNTY ELECTRIC COOPERATIVE, SPRINT/UNITED TELEPHONE, IMMOKALEE WATER AND SEWER DISTRICT, PELICAN BAY SERVICE DIVISION (MSTU), FLORIDA WATER SERVICES, FLORIDA CITIES WATER COMPANY, MEDIA ONE, AND CABLEVISION INDUSTRIES THAT MAY BE IMPACTED BY COLLIER COUNTY'S LAND, ROAD OR FACILITY PLANNING TO RESOLVE DIFFERENCES AND TO ACHIEVE COMPATIBLE AND COORDINATED PLANS."

<u>Objective Achievement Analysis:</u> Collier County recommends generalizing names when possible. For example:

COLLIER COUNTY WILL MAINTAIN OR ENHANCE THE LEVEL OF COORDINATION AND COOPERATION AMONG THE VARIOUS GOVERNMENTS, AUTHORITIES AND AGENCIES MAKING DECISIONS AFFECTING NATURAL RESOURCES, HOUSING, HISTORIC AND ARCHAEOLOGICAL RESOURCES, PUBLIC FACILITIES, AND PUBLIC SERVICES WITHIN AND AROUND COLLIER COUNTY, TO RESOLVE DIFFERENCES AND TO ACHIEVE COMPATIBLE AND COORDINATED PLANS.

#### **OBJECTIVE 1:**

Collier County (County) shall continue to establish and maintain intergovernmental communication and level of service coordination mechanisms to be used by the County, Everglades City, the City of Marco Island, the City of Naples, and the City of Bonita Springs, adjacent Lee County, Hendry County, Broward County, Dade County, Monroe County, the District School Board of Collier County School Board, the State of Florida, and any other entity that provides a service but may not have land use authority.

<u>Objective Achievement Analysis:</u> Collier County recommends the insertion of the Florida Department of Environmental Protection, Florida Department of Transportation, and South Florida Water Management District. Including these agencies will ensure coordination of key policies that relate to water supply planning and watershed management plans.

Policy 1.2: The Collier County Comprehensive Planning Department shall be the designated liaison to disseminate information on proposed Growth Management Plan amendments under review by the County, which have the potential to affect any of the entities listed in Objective 1.

<u>Policy Achievement Analysis:</u> Collier County recommends that this Policy be updated to reflect that the former Comprehensive Planning Department is now the Comprehensive Planning Section.

Policy 1.2 requires the Collier County Comprehensive Planning Department to be the designated liaison to disseminate information on proposed Growth Management Plan amendments by the County which affect any of the entities listed in Objective 1.1.

Policy 1.3: The Collier County Comprehensive Planning Department shall continue to prepare and review the Annual Update and Inventory Report (AUIR) as an annual level of service monitoring report for the capital facilities included within the Growth Management Plan. The purpose of this report is to provide the affected entities with the necessary information to evaluate and coordinate level of service standards.

<u>Policy Achievement Analysis:</u> The County recommends that this Policy be updated to reflect that the Comprehensive Planning Department recently became the Comprehensive Planning Section.

Policy 1.3 requires the Collier County Comprehensive Planning Department to prepare and review an annual level of service monitoring report for the facilities included within the Growth Management Plan. The purpose of this report is to provide the affected entities with the information in order to evaluate and coordinate level of service standards. This task is incorporated into the County's Annual Update & Inventory Report (AUIR) for the County's capital facilities.

**OBJECTIVE 2:** The County shall coordinate its land use planning strategy, including an assessment of proposed development, with that of other governmental and private entities.

Objective Achievement Analysis: Collier County recommends the text remains as written.

With regard to other governmental and non-governmental entities, as well as the general public, the County takes due care that all matters coming before the Board of County Commissioners with regard to land use changes are properly noticed and advertised, and that there is a public opportunity for all interested parties to present comments and recommendations to the Commission. Additionally, Collier County's proposed GMP amendments and Land Development Code (LDC) changes are either available online, in other electronic version, or as

printed documents. In addition, all land use-related documents are available to anyone upon request for a minimal copying fee.

Policy 2.1: Collier County will continue to identify, develop, and pursue areas where intergovernmental land use planning and level of service agreements are needed between the County and respective governmental or private entities.

Policy Achievement Analysis: Collier County recommends minor text change.

Agreements should not be limited to governments and entities within Collier County. Collier County recommends expanding to "appropriate" governmental or private entities.

Policy 2.6: The County shall continue to coordinate with The District School Board of Collier County for collaborative planning and decision making on population projections, the public school site selection for new public educational and ancillary facilities, and the location and extension of public facilities subject to concurrency, to support existing and proposed public educational facilities in accordance with the general Interlocal Agreement, adopted on May 15, 2003 by the Collier County School Board and on May 27, 2003 by the Board of County Commissioners, and as subsequently amended and restated, with an effective date of December 2008, and the School Board Review (SBR) Interlocal Agreement adopted on May 15, 2003 by the Collier County School Board and on May 27, 2003 by the Board of County Commissioners.

<u>Policy Achievement Analysis:</u> Collier County recommends the text be revised to reflect new dates or generalize text so that dates are not specified.

<u>Public Comment from 3-15-10 EAR Public Meeting:</u> Better coordination between School Board (sitting) and County Government (locate schools where infrastructure is available or planned).

Policy 2.6 requires that the County coordinate with the Collier County School Board on the site selection for new public educational plants and ancillary plants and the provision of infrastructure, particularly roads, to support existing and proposed public educational plants and ancillary plants in accordance with the two Interlocal Agreements adopted in accordance with Sections 163.3177(6)(h) and 163.31777, Florida Statutes, on May 15, 2003 by the Collier County School Board and on May 27, 2003 by the Board of County Commissioners. This policy should be revised to remove dates and or revise dates. As an alternative, text should be revised so that specific dates of agreements are not specified.

Policy 2.7: Collier County hereby adopts, as part of this Intergovernmental Coordination Element, the Southwest Florida Regional Planning Council's Rule 29I-7, Florida Administrative Code, dated April 1994, which establishes a voluntary regional dispute process to reconcile differences on planning, growth management, and other issues among local governments, regional agencies and private interests.

<u>Policy Achievement Analysis:</u> Collier County recommends the text be revised to reflect new dates and requirements.

Policy 2.7 incorporates into the Growth Management Plan, by reference, the Southwest Florida Regional Planning Council's (SWFRPC's) Dispute Resolution, Rule 29I-7, dated April 1994. This policy should be revise to include portions of Rule 29I-7 have been updated since 1994 and date will change per new SB360-2009 requirement. Collier County recommends amending references to date or update dates, and to include new requirement for mandatory mediation (SB360-2009, amending §186.509).

Policy 2.8: The County shall coordinate with the South Water Management District and other regulatory agencies in implementing the Growth Management Plan.

**Policy Achievement Analysis:** Collier County recommends correcting SFWMD name.

Policy 2.8 requires the County to coordinates with the South Water Management District and other regulatory agencies. This is an on-ongoing task. Collier County recommends including "Florida" to correct the name of the cited agency.

Policy 2.9: The County shall continue to coordinate with The District School Board of Collier County for the regulatory review of residential development for school concurrency, in accordance with Section 163.3180(13) Florida Statutes.

Policy Achievement Analysis: Collier County recommends minor text revisions.

Policy 2.9 requires the County to coordinates with The District School Board of Collier County in regard to the review of residential development for school concurrency. This is an on-ongoing task. Collier County recommends including a comma that is missing prior to Florida Statutes, and referring to Section 163.3180 only.

OBJECTIVE 3: Collier County shall develop procedures to identify and implement joint planning areas for the purposes of municipal annexation, municipal incorporation and joint infrastructure service areas.

Objective Achievement Analysis: Collier County recommends the text remains as written.

Section 9J-5.015 (3) (c) 4., Florida Administrative Code, requires the Intergovernmental Coordination Element (ICE) to: "Provide procedures to identify and implement joint planning areas for the purposes of annexation, municipal incorporation and joint infrastructure service areas." This is the only provision within the State's ICE Rule that is related to annexation. This is an on-going task.

The chart on the following pages documents the interlocal agreements entered into by the County since the 2004 EAR.

Agreement	Listing Entity	Functional Category	Name of	Parties to	Effective	<b>Contract Number</b>	Document
Number for			Agreement	Agreement	Date		Instrument
2011 E.A.R.	:						Number
LOTE CITAL	<u> </u>		EDUCATION				
ED	School District	District addresses certain potential	Interlocal	Collier County	10/17/2006		3971256
	1	transportation impacts related to the	Agreement	School District &			
	County	Elementary School M as part of SBR; County		Collier County			
		and District agree to enable expedited					
		construction of the School and to address					
		any potential transportation impacts related					
		to the School					4074500
ED	School District	County Transportation Improvements by	Interlocal	School District of	8/16/2007		4071590
	of Collier	providing a traffic signal at the corner of	Agreement	Collier County and			
	County	Veterans Memorial Boulevard and Livingston		Collier County			
		Road in order to serve Veterans Memorial					
		Elementary School					4074502
ED	1	Agreement to address certain potential	Interlocal	School District of	9/11/2007		4071583
	of Collier	transportation impacts related to Schools as	Agreement	Collier County and			
	County	part of SBR's, specifically Elementary K,		Collier County			
		Elementary J, Elementary G and Elementary					
		L site plans					
			PARKS & REC				7.402207
PR	City of Marco	Beach Renourishment and Maintenance	Interlocal	City of Marco Island	9/21/2004		3482297
	Island	Stabilization Service	Agreement	& Collier County			
PR	City of Naples	Beach Renourishment and Maintenance	Interlocal	City of Naples &	9/28/2004		3517822
		Stabilization Service	Agreement	Collier County	·		
PR	City of Marco	Provision of Beach Grading of the Beaches in	Interlocal	City of Marco Island	11/16/2004		3517821
	Island	the City of Marco Island	Agreement	& Collier County			
DD	City of Nanlas	Funding Assistance for the Norris	Interlocal	City of Naples &	4/25/2004		3429283
PR	City of Naples	Community Center	Agreement	Collier County	1,23,2004		
PR	City of Naples	Maintenance & Operation of Beach Areas	Interlocal	City of Naples &	5/11/2004		339584
		and related Parking sites	Agreement	Collier County			

Agreement	Listing Entity	Functional Category	Name of	Parties to	Effective	Contract Number	Document
Number for			Agreement	Agreement	Date		Instrument
2011 E.A.R.		·					Number
PR	City of Naples	To Reduce nesting sea turtle disorientation in County and City Beaches	Interlocal Agreement	City of Naples & Collier County	3/27/2007		4024516
PR	City of Naples	Service Boundary Agreement after annexation of Hole in the Wall Golf Club and Royal Poinciana Golf Club, Inc. to coordinate providing service to residents and property within	Interlocal Agreement	City of Naples & Collier County	4/25/2008		4157349
PR	City of Naples	To allow residents from unincorporated Collier County to use and enjoy all of the City's Parks, Recreational facilities and Recreational programs, on the same basis as all of the City's residents	Interlocal Agreement	City of Naples & Collier County	11/18/2008	-	4235850
PR	City of Marco Island	Collier County Coastal Zone Management Department and the City of Marco Island have agreed that CZM shall provide beach maintenance for which the City Of Marco Island has agreed to pay CZM for these services	Interlocal Agreement	City of Marco Island & Collier County	4/14/2009		4293627
PR	Collier County Sheriff Office	Collier County Coastal Zone Management Department requested and CCSO's Marine Office agree to take CZM diving staff out to conduct monitoring of artificial reef sites throughout the County. CZM has also agreed to allow the CCSO's Marine Office one (1) permanent vessel slip at Goodland Park	Interlocal Agreement	Collier County Sheriff Office & Collier County	5/12/2009		4295127
PR	City of Everglades City	BCC approved \$60,000 funding assistance to Everglades City for improvements to McLeod Community Park for FY08/09	1	City of Everglades City & Collier County	6/9/2009		4306833

Agreement Number for 2011 E.A.R.	Listing Entity	Functional Category	Name of Agreement	Parties to Agreement	Effective Date	Contract Number	Document Instrument Number
PR	City of Marco Island	For purpose of Hideaway Beach District and Hideaway Beach Assoc. for provision of Public Restroom and Erosion Control Structures in the Hideaway Beach section of Marco Island	Interlocal Agreement	City of Marco Island & Collier County	3/10/2010		4438288
			<b>PUBLIC FACILI</b>	TIES			
PF	City of Everglades City	Ordinance repealed and superseded a number of separate impact fee ordinances related to Public Facilities	Interlocal Agreement	City of Everglades City & Collier County	11/29/2005	Ordinance #2001-13 Collier County Consolidated Impact Fee Ordinance	3785964
	•		POTABLE WA	TER			
PW		Collier County BCC approved funding for water quality study for Clam Bay whereby the City has agreed to fund a portion of the water quality study not to exceed \$25,000. Collier County will conduct professional services necessary to conduct the water quality study	Interlocal Agreement	City of Naples & Collier County	9/29/2009		4347340
-			<b>PUBLIC SAFET</b>	Ϋ			
PS	East Naples Fire Control & Rescue District	Exercise of Authority for purposes of servicing fire proventionwithin Collier County	Interlocal Agreement	East Naples Fire Control & Rescue District & Collier County	1/28/2003		3120017
PS	Big Cypress Island Fire Control & Rescue District	Authorizes the joint exercise of any power, privilege or authority which the public agencies involved herein might exercise separately	Interlocal Agreement	Big Cypress Island Fire Control & Rescue District & Collier County	12/13/2005		3856605

Agreement	Listing Entity	Functional Category	Name of	Parties to	Effective	<b>Contract Number</b>	Document
Number for			Agreement	Agreement	Date		Instrument
2011 E.A.R.							Number
PS	Island	Authorizes the County to enter into written mutual agreement for management arrangements and responsibilities with municipalities, for the management and maintenance of land, known as "Otter Mound Preserve"	Interlocal Agreement	City of Marco Island & Collier County	2/28/2006		3838405
PS	City of Naples	Ordinance repealed and superseded a number of separate impact fee ordinances related to Emergency Medical Service Systems (collectively referred to as the "Prior Impact Fee Interlocal Agreements")	Interlocal Agreement	City of Naples & Collier County	7/25/2006	Ordinance #2001-13 Collier County Consolidated Impact Fee Ordinance	3879243
PS	I .	To provide quality and cost effective fire rescue and emergency medical services to the residents of the EAST NAPLES district and Collier County	Interlocal Agreement	East Naples Fire Control & Rescue District & Collier County	6/26/2007		4044965
PS		East Naples Fire Control & Rescue to work and train on a COUNTY Advanced Life Support Transport Unit providing firefighter/paramedic duties and or basic life support EMT duties	Interlocal Agreement	East Naples Fire Control & Rescue District & Collier County	9/11/2007		4071555
PS	North Naples Fire Control & Rescue District	To provide quality and cost effective fire rescue and emergency medical services to the residents of the NORTH NAPLES district and Collier County	Interlocal Agreement	North Naples Fire Control & Rescue District & Collier County	9/11/2007		4071556

Agreement	Listing Entity	Functional Category	Name of	Parties to	Effective	Contract Number	Document
Number for		,	Agreement	Agreement	Date		Instrument
2011 E.A.R.			7.8.00	7.8.00	24.0		Number
PS	Immokalee and	Fire Impact Fee Reconciliation of all Districts with Collier County to assist and cooperate in the collection and distribution of Fire Impact Fees within each Districts boundaries whereby Collier County receives administrative fees based on percentages of the impact fees collected	Interlocal Agreement	East, North, Golden Gate, Immokalee and Big Corkscrew Island Fire & Recue Districts and Collier County	7/22/2008		4194163
PS	Island Fire	Fire Impact Fee Reconciliation of the District with Collier County to assist and cooperate in the collection and distribution of Fire Impact Fees within the District jurisdictional boundaries	Interlocal Agreement	City of Marco Island Fire Control District & Collier County	7/22/2008		4194164
PS	Collier County Sheriff Office	To establish the terms and conditions under	Interlocal Agreement	Collier County Sheriff Office	7/22/2008		4194205
PS		Revising the Interlocal Service Boundary Agreement whereas Collier Park of Commerce Owners Association annexation to the City June 2006	Interlocal Agreement	East Naples Fire Control & Rescue District & Collier County	9/25/2007		4090958
	J		SOLID WASTE	1			
SW	South Florida Water Management District	Financial assistance to the County for 2005 Australian Pine Tree Removal Program	Interlocal Agreement	South Florida Water Management District & Collier County	2/11/2005	ОТ050869	3564122

	Listing Entity	Functional Category	Name of	Parties to	Effective	<b>Contract Number</b>	Document
Number for			Agreement	Agreement	Date		Instrument
2011 E.A.R.							Number
SW	City of Marco Island	Arrangement between County and City in regard to the disposal of asphalt, concrete and soil (herein "material") and solid that may contain small fragments of asbestos cement (a/c) pipe, for use and disposal at Collier County's Solid Waste Facility	Interlocal Agreement	City of Marco Island & Collier County	11/16/2006		3933612
SW	City of Marco Island	Same as above	Interlocal Agreement	City of Marco Island & Collier County	11/16/2006	Appears to be duplication to expire 2007 unless reissued	3933613
sw	Collier County School District	Collier County Solid Waste Man for planning and administering the debris recovery and removal operation in the aftermath of a severe weather event. and to pick up debris that is reimbursable through the Federal Emergency Management Agency "FEMA"	Interlocal Agreement	Collier County School District & Collier County	12/2/2008		4241603
SW	City of Naples	Collier County Solid Waste Management Department is responsible for planning and administering the debris recovery and removal operation in the aftermath of a severe weather event and to pick up debris that is reimbursable through the Federal Emergency Management Agency "FEMA".	Interlocal Agreement	City of Naples & Collier County	12/2/2008		4241602
sw	City of Marco Island	· · · · · · · · · · · · · · · · · · ·	Interlocal Agreement	City of Marco Island & Collier County	1/20/2009		4256579

Agreement	Listing Entity	Functional Category	Name of	Parties to	Effective	<b>Contract Number</b>	Document
Number for			Agreement	Agreement	Date		Instrument
2011 E.A.R.							Number
SW	City of	Collier County Solid Waste is responsible for	Interlocal	City of Everglades	2/13/2009		4269127
	Everglades City	planning and administering debris recovery	Agreement	City & Collier			
		and removal operation in aftermath of sever		County			
		weather that is reusable through the Federal					
,		Emergency Management Agency "FEMA"					
:			STORMWATE	R			
STWR	South Florida	Approving financial assistance to the	Interlocal	South Florida Water	4/10/2007	Agreement	4007649
	Water	COUNTY for Gateway Triangle Stormwater	Agreement	Management		#4600000627	
	Management	improvements, Ph 1 construction		District & Collier			
	District			County			
			TRANSPORTA	TION			
TR	City of Naples	Fuel Tax: Authorizing Six Cents Local Option	Interlocal	City of Naples &	1/29/2003	Reso. 99-253	3246135
		Fuel Tax upon every gallon of motor fuel and	Agreement	Collier County			
		diesel fuel sold in the County and taxed					
		under the provision of Chapter 206 F.S.					
TR	City of Naples,	Change the name of the MPO from "the	Amended and	Florida Department	5/10/2005	Form 525-010-01	3615377
	City of Marco	Collier County Metropolitan Planning	reinstated	of Transportation,			
	Island, City of	Organization" to the "Collier Metropolitan	Interlocal	City of Naples, City			
	Everglades	Planning Organization"; utilizing current	Agreement	of Marco Island,			
	City, FL Dept.	standard form MPO document from the		City of Everglades			
	of	State of Florida Department of		City and Collier			
	Transportation	Transportation and increasing the voting		County			
		membership to include Everglades City					
TR	City of Naples	Transportation improvements to Goodlette-	Interlocal	City of Naples &	11/1/2005		3734688
		Frank Road Construction Project & City's	Agreement	Collier County			
		Burning Tree Road Project providing funding					
	-	\$100,000					

Agreement	Listing Entity	Functional Category	Name of	Parties to	Effective	Contract Number	Document
Number for			Agreement	Agreement	Date		Instrument
2011 E.A.R.							Number
TR	City of Marco Island	To transfer ownership of certain public roads rights of way from the County to the City, including maintenance operation of all bridges, drainage easements, street lights, traffic control, traffic signs, signals and pavement markings with such roads rights of way	Interlocal Agreement	City of Marco Island & Collier County	9/9/2008		4215919
TR	Everglades City	Collier County Local Agency Project (LAP) is Certified and FDOT will manage and administer federally funded lighting project to install additional roadway lighting for the City who is not authorized under LAP	Interlocal Agreement	City of Everglades City & Collier County Florida Department of Transportation	5/26/2009		4302297
TR	Island	Florida Department of Transportation plans to undertake the Marco Island Bridge construction improvement project within a portion of Collier County and landscaping and irrigation improvements on State Road 951 between Jolly Bridge and McIlvane Bay	Interlocal Agreement	City of Marco Island & Collier County	7/30/2009	#414534-1	4326900