

LAND DEVELOPMENT CODE AMENDMENT

PETITION PL20230012905 ORIGIN Board of County Commissioners (Board)		SUMMARY OF AMENDMENT This amendment introduces comprehensive updates to the current provisions in the Land Development Code (LDC) related to the conversion of golf courses. LDC amendments are reviewed by the Board, Collier County Planning Commission (CCPC), Development Services Advisory Committee (DSAC), and the Land Development Review Subcommittee of						
		the DSAC (DSAC-LDR). Procedural changes to the Administrative Code are also part of this amendment.						
HEARING I	DATES	LDC SECTION TO BE AMENDED						
Board	TBD	3.05.07	Preservation Standards					
CCPC	08/01/2024	5.05.15	Conversion of Golf Courses					
DSAC	02/07/2024	10.03.06	10.03.06 Public Notice and Required Hearings for Land Use Petitions					
DSAC-LDR	01/31/2024							
	01/16/2024							
	A	DVISORY	BOARD RECOMMENDA	ΓIONS				
DS	AC-LDR	DSAC CCPC						
Approval with recommendations		Approval with TBD recommendations						

BACKGROUND

On February 14, 2023, the Board directed staff to bring back an LDC amendment to clarify that the Board has the discretion to grant deviations to reduce the minimum average greenway width of a proposed golf course conversion during the rezoning process. Additionally, on April 11, 2023, the Board recognized that the existing Golf Course Conversion Intent to Convert (ITC) application process has not been effective in bringing the developer and stakeholders together early in the process to resolve issues, as initially intended, and directed staff to bring back recommendations for an amendment that could improve the process and remove potential "Bert Harris" (Florida Statutes, Chapter 70) claims. The Board also discussed the possibility of repealing the ITC process in its entirety.

The existing Golf Course Conversion regulations and ITC application requirements were adopted by the Board on March 28, 2017. Since that time, the County has received three ITC applications for the proposed conversion of an existing golf course to a non-golf course use. All three ITC applications have been completed, resulting in the approved conversion of one (Golden Gate Golf Course) and pending litigation for the others.

Following the Board directive, Staff originally intended to only modify the existing conversion regulations as a means to improve the section by removing requirements that could be deemed as superfluous. Staff later determined that the modified regulations would not considerably improve the conversion process. Staff then created a new draft to include the core intentions of the existing section: 1. to require the applicant to engage surrounding property owners early in the design process, and 2. to require preservation of a portion of the greenway in a proposed conversion project.

This amendment seeks to promote a streamlined process for proposed golf course conversion projects by removing the ITC application requirement as an "extra step" before the traditional rezone application process. Proposed conversion projects will instead be required to hold one Neighborhood Information Meeting (NIM) before their rezone application is submitted. This pre-submittal NIM is intended to require the applicant to involve



the public prior to the submittal of the rezone application. The proposed conversion project will also be required to include a greenway in the design of the proposed non-golf course use. The purpose of this greenway requirement is to retain an open space along the perimeter of the conversion project and adjacent to existing residential development. A provision is also included to specify that the Board has the authority to grant deviations to the greenway requirement, as part of any rezone request.

Corresponding revisions to other LDC sections are also included to maintain consistency from the proposed updates. Updates to sections of the Administrative Code to reflect the proposed procedural changes reflected in this draft amendment are also included in Exhibit A.

FISCAL & OPERATIONAL IMPACTS

The cost associated with advertising the Ordinance amending the Land Development Code are estimated at \$1,008.00. Funds are available within Unincorporated Area General Fund (1011), Zoning & Land Development Cost Center (138319).

GMP CONSISTENCY

The proposed LDC amendment has been reviewed by Comprehensive Planning staff and may be deemed consistent with the GMP.

EXHIBITS: A) Administrative Code Updates

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3.05.07 Preservation Standards

All development not specifically exempted by this ordinance shall incorporate, at a minimum, the preservation standards contained within this section.

H. Preserve standards. Design standards. 1. Created preserves. Although the primary intent of GMP CCME Policy 6.1.1 e. is to retain and protect existing native vegetation, there are situations where the application of the retention requirements of this Policy is not possible. In these cases, creation or restoration of vegetation to satisfy all or a portion of the native vegetation retention requirements may be allowed. In keeping with the intent of this policy, the preservation of native vegetation off site is preferable over creation of preserves. Created Preserves shall be allowed for parcels that cannot reasonably accommodate both the required on-site preserve area and the proposed activity. i. Applicability. Criteria for determining when a parcel cannot reasonably accommodate both the required on-site preserve area and the proposed activity include: (e) When small isolated areas (of less than 1/2 acre in size) of native vegetation exist on site. In cases where retention of native vegetation results in small isolated areas of 1/2 acre or less, preserves may be planted with all three strata; using the criteria set forth in Created Preserves and shall be created adjacent existing native vegetation areas on site or contiguous to preserves on adjacent properties. This exception may be granted, regardless of the size of the project. Created preserves may exceed the 1/2 acre size limitation for a rezone or SRA amendment application for the conversion of a golf course to another use conversion applications in accordance with LDC section 5.05.15. # # # # # # # # # # # # #

5.05	15 Conversion of Golf Courses
Α.	Purpose and Intent. The purpose of this section is to require an additional step of public
	involvement and to add a greenway requirement for the proposed conversion of an
	existing golf course to a non-golf course use. The intent is to involve the public prior to
	the submittal of a rezone or Stewardship Receiving Area (SRA) amendment application
	and to require the applicant to engage residents, property owners, and the surrounding
	community early in the conceptual design phase of the conversion project, in order to
	better identify potential compatibility issues to the existing neighborhoods.
B.	Applicability. This section applies to a proposed change of use of a constructed golf
	course, in whole or in part, to a non-golf course use where a rezone or amendment to an
	SRA is needed to allow the non-golf course use.
<u>C.</u>	Exemptions. The following shall be exempt from this section:
	1. Golf courses zoned Golf Course and Recreational Uses (GC) where a permitted,
	accessory, or conditional non-golf course use is sought.
	2. Golf courses constructed prior to [effective date of Ordinance amendment] as a
	conditional use in the Rural Agricultural (A) Zoning District.
	3. Golf courses that do not abut and/or are not adjacent to residentially zoned
	property.
D.	Additional pre-submittal application requirements for golf course conversions.
	1. A Neighborhood Information Meeting (NIM) is required after the initial pre-
	application meeting and before the submittal of a formal application. This NIM does
	not replace the NIM requirements after submittal of the application.
	2. After completing the required pre-submittal NIM, the application will follow the
	procedural steps required of all rezone or SRA amendment applications.
	3. A title report that identifies the current owner of the property and all encumbrances
	shall be required as part of the rezone or SRA amendment application.
E.	Greenway requirements. The proposed rezone or SRA amendment application shall
	provide for a greenway as part of the project. The purpose of the greenway is to retain an
	open space along the perimeter of the project and adjacent to the existing residential
	development.
	1. The greenway shall be contiguous to the existing residential properties
	surrounding the existing golf course, shall generally be located along the perimeter
	of the proposed development, and shall maintain an average width of 50 feet.
	2. The greenway may be counted towards the open space requirement for the project
	as established in LDC section 4.02.00.
	3. Existing trees and understory (shrubs and groundcover) are encouraged to be
	preserved and maintained within the greenway, except where minimal

			Text Suncein ough is current text to be deleted.
1			improvements are needed that provide a passive recreational use. At a minimum,
2			canopy trees shall be provided at a ratio of 1:2,000 square feet within the
3			greenway. Existing trees may count toward the ratio; however, trees within
4			preserves shall be excluded from the ratio.
5			
6		4.	The greenway shall not include the required yards (buffers and/or setbacks) of any
7			proposed individual lots.
8			
9		5	A well or fonce is not required between the greenway and the proposed
		<u>5.</u>	A wall or fence is not required between the greenway and the proposed
10			development; however, should a wall or fence be constructed, the fence shall
11			provide habitat connectivity to facilitate movement of wildlife in and around the
12			greenway.
13			
14		6.	A portion of the greenway may provide stormwater management; however, the
		0.	
15			greenway shall not create more than 30 percent additional lake area than exists
16			pre-conversion in the greenway.
17			
18		7.	The applicant shall record a restrictive covenant at the time of subdivision plat or
19		<u></u>	Site Development Plan (SDP) approval, in the County's official records, describing
20			the use and maintenance of the greenway as described in the zoning action or
21			SRA amendment.
22			
23		8.	Notwithstanding, the Board has the authority to grant deviations at its sole
24		<u>.</u>	discretion, including, but not limited to, reduction of the greenway requirement.
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1 2 3 4 5 6 7 8 9		1	Zoning actions. This section applies to a golf course constructed in any zoning district where the proposed use is not permitted, accessory, or conditional in the zoning district or tract for which a zoning change is sought. Zoning actions seeking a PUD rezone shall be subject to the minimum area requirements for PUDs established in LDC section 4.07.02; however, the proposed PUD shall not be required to meet the contiguous acres requirement so long as the PUD rezone does not include lands other than the constructed golf course subject to the conversion application.
10		2	Stewardship Reserving Area Amondments. This section applies to a golf source
		2.	Stewardship Receiving Area Amendments. This section applies to a golf course
11			constructed on lands within a Stewardship Receiving Area where the proposed
12			use is not permitted, accessory, or conditional in the context zone for which the
13			change is sought.
14			
15		3	Compatibility Design Review. This section applies to a golf course constructed in
16		•	any zoning district or designated as a Stewardship Receiving Area that utilize a
17			non-golf course use which is a permitted, accessory or conditional use within the
18			existing zoning district or designation. Conditional uses shall also require
19			conditional use approval subject to LDC section 10.08.00.
20	~	A 11	
21	C.	- Applic	ation process for conversion applications.
22		1.	Intent to Convert application. The applicant shall submit an "Intent to Convert"
23			application to the County prior to submitting a conversion application. The following
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			is required of the applicant:
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26			a. Application. The Administrative Code shall establish the procedure and
27			application submittal requirements, including: a title opinion or title
$\frac{1}{28}$			
			commitment that identifies the current owner of the property and all
29			encumbrances against the property; the Developer's Alternatives
30			Statement, as provided for below; and the public outreach methods to be
31			used to engage stakeholders at the Stakeholder Outreach Meetings, as
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32			established below.
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34			b. Public Notice. The applicant shall be responsible for meeting the
35			requirements of LDC section 10.03.06.
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		•	
37		2.	Developer's Alternatives Statement requirements. The purpose of the Developer's
38			Alternatives Statement (DAS) is to serve as a tool to inform stakeholders and the
39			County about the applicant's development options and intentions. It is intended to
40			encourage communication, cooperation, and consensus building between the
41			applicant, the stakeholders, and the County.
42			
43			b. Alternatives. The DAS shall be prepared by the applicant and shall clearly
44			identify the goals and objectives for the conversion project. The DAS shall
45			address, at a minimum, the three alternatives noted below. The alternatives
46			are not intended to be mutually exclusive; the conceptual development plan
47			described below may incorporate one or more of the alternatives in the
48			conversion project.
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1	i	No conversion: The applicant shall examine opportunities to retain
2		all or part of the golf course. The following considerations are to be
3		assessed:
4		
5		a) Whether any of the existing property owners' association(s)
6		reasonably related to the golf course are able to purchase
7		all or part of the golf course; and
8		
9		b) Whether any of the existing property owners' association(s)
10		and/or any new association reasonably related to the golf
11		course can coordinate joint control for all or part of the golf
12		COUISO.
13		
14	ii.	County purchase: The applicant shall coordinate with the County to
15		determine if there is interest to donate, purchase, or maintain a
16		portion or all of the property for a public use, such as a public park,
17		open space, civic use, or other public facilities. This section shall
18		not require the County to purchase any lands, nor shall this require
19		the property owner to donate or sell any land.
20		
21	iii.	Conceptual development plan: The applicant shall prepare one or
22		more proposed conceptual development plans, consistent with the
23		development standards established in LDC section 5.05.15 G,
24		depicting the proposed conversion. The applicant shall share the
25		conceptual development plan with the stakeholders at the
26		Stakeholder Outreach Meetings as described below. The
27 28		conceptual development plan shall include a narrative describing
28		how the plan implements and is consistent with the goals and objectives identified in the DAS. The conceptual development plan
29 30		shall depict the retained and proposed land uses, including
30		residential, non-residential, and preserve areas; existing and
32		proposed roadway and pedestrian systems; existing and proposed
33		trees and landscaping; and the proposed location for the greenway,
34		including any passive recreational uses. The narrative shall identify
35		the intensity of the proposed land uses; how the proposed
36		conversion is compatible with the existing surrounding land uses
37		and any methods to provide benefits or mitigate impacts to the
38		stakeholders. Visual exhibits to describe the conceptual
39		development plan and amenities, including the greenway, shall also
40		be provided.
41		
42 3.	Stakeholder (Outreach Meetings (SOMs) for conversion applications. The SOMs
43	are intended t	to engage the stakeholders early in the conversion project and inform
44		as to what the stakeholders find important in the neighborhood, what
45		lers consider compatible with the neighborhood, and what types of
46	land uses the	ey would support to be added to the neighborhood. An assigned
47		er shall attend the SOM and observe the process. The following is
48	required of th	
49	-	
50	a. The A	Administrative Code shall establish the procedure and application
51	submi	ttal requirements.

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The applicant shall conduct a minimum of two in-person SOMs and a b. minimum of one web-based visual survey on the proposed conceptual development plan(s). The web-based survey web address shall be incorporated in the mailings notifying the stakeholders of the in-person SOMs. At the SOMs, the applicant shall provide information to the stakeholders about the purpose of the meeting, including a presentation on the goals and objectives of the conversion project, the conceptual development plan, the greenway concept, and the measures taken to ensure compatibility with the existing surrounding neighborhood. A copy of the full Developer's Alternative Statement shall also be made available at each SOM. The applicant shall facilitate discussion on these topics with the stakeholders using one or more public outreach method(s) identified in the Administrative Code. SOM report for conversion applications. After completing the SOMs the d-

applicant shall prepare a SOM report. The report shall include a list of attendees, a description of the public outreach methods used, photos from the meetings demonstrating the outreach process, results from outreach methods, and copies of the materials used during the SOMs. The applicant shall also include a point-counterpoint list, identifying input from the stakeholders and how and why it was or was not incorporated in the conversion application. The report shall be organized such that the issues and ideas provided by the stakeholders are clearly labeled by the applicant in the list and the conversion application.

4. Conversion application procedures. An applicant shall not submit a conversion application (e.g. rezone, PUDA, SRAA, Compatibility Design Review) until the Intent to Convert application is deemed completed by County staff and the SOMs are completed. Thereafter, the applicant may proceed by submitting a conversion application with the County as follows:

- a. Zoning actions. For projects subject to 5.05.15 B.1., the applicant shall file a PUDA or rezone application, including the SOM report. Deviations to LDC section 5.05.15 shall be prohibited; further, deviations to other sections of the LDC shall be shared with the stakeholders at a SOM or NIM.
- b. Stewardship Receiving Area Amendments. For projects subject to 5.05.15
 B.2., the applicant shall file a Stewardship Receiving Area Amendment application, including the SOM report. Deviations to LDC section 5.05.15 shall be prohibited; further, deviations to other sections of the LDC shall be shared with the stakeholders at a SOM or NIM.
- c. Compatibility Design Review. For projects subject to 5.05.15 B.3., the applicant shall file a Compatibility Design Review application, including the SOM report.

1	D.	Criteria and staff report for conversion applications. In addition to the requirements
2		established in LDC sections 10.02.08, 10.02.13 B., or 4.08.07, as applicable, the staff
3		report shall evaluate the following:
		report shall evaluate the following.
4		
5		1. Whether the applicant has met the requirements established in this section and
6		development standards in the LDC. In particular, that the proposed design and
7		use(s) of the greenway, as applicable, meet the purpose as described 5.05.15 G.2.
8		
9		2. Whether the SOM report and point-counterpoint list described above reflect the
10		discussions that took place at the SOMs.
11		
12		3. Whether the applicant incorporated reasonable input provided by the stakeholders
13		to address impacts of the golf course conversion on stakeholders' real property.
14		
15		4. Whether the applicant provided an explanation as to why input from the
16		stakeholders was not incorporated into the conceptual development plan.
17		
	E	Pupplemental review and approval considerations for region actions and Otowardship
18	E.	Supplemental review and approval considerations for zoning actions and Stewardship
19		Receiving Area Amendments. The report and recommendations of the Planning
20		Commission and Environmental Advisory Council, if applicable, to the Board shall show
21		the Planning Commission has studied and considered the staff report for conversion
22		applications, reasonable input from the stakeholders, the criteria established in LDC
23		section 5.05.15 D, as well as the criteria established in LDC sections 10.02.08 F, 10.02.13
23 24		
		B, or 4.08.07, as applicable. In particular, the Planning Commission shall give attention to
25		the design of the greenway and how it mitigates impacts to real property. Further attention
26		shall be given to who can use the greenway. The Board shall consider the criteria in LDC
27		section 5.05.15 D, as well as the criteria established in LDC sections 10.02.08 F, 10.02.13
28		B, or 4.08.07, as applicable, and Planning Commission report and recommendation.
29		
30	F	Compatibility Design Review. For projects subject to 5.05.15 B.3., this section is intended
31		to address the impact of golf course conversion on real property by requiring the
32		conceptual development plan to be reviewed for compatibility with the existing surrounding
-		
33		uses. The following is required:
34		
35		1. Application. The Administrative Code shall establish the submittal requirements for
36		the compatibility design review application.
37		
38		2. Public Notice. The applicant shall be responsible for meeting the requirements of
39		LDC section 10.03.06.
40		ED0-300001-10.00.00.
41		3. Compatibility Design Review. The Planning Commission shall review the staff
42		report as described in 5.05.15 D, the Compatibility Design Review application, and
43		make a recommendation to the Board based on the following criteria:
44		
45		a. Whether the applicant has met the applicable requirements established in
46		this section and reasonably addressed the concepts identified in LDC
40 47		section 5.05.15 D.2 D.4.
48		
49		b. Whether the conceptual design is compatible with the existing surrounding
50		land uses.
51		

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		Text strikethrough is current text to be deleted.
1 2 3		c. Whether a view of open space is provided that mitigates impacts to real property for the property owners that surround the golf course.
4 5		d. Whether open space is retained and available for passive recreation.
6 7 8 9 10 11	4	The Board shall consider the criteria in LDC section 5.05.15 F.3., above, the staff report and the Planning Commission report and approve, approve with conditions, or deny the application. Upon approval of the application, the applicant shall obtain approval of any additional required development order, such as a SDP, construction plans, or conditional use.
12 G. 13 14	zoninę	opment standards. The following are additional minimum design standards for gations and Stewardship Receiving Area Amendments. The Compatibility Design w process shall only be subject to LDC section 5.05.15 G.6.
15 16 17 18 19 20	4	Previously approved open space. Golf course acreages utilized to meet the minimum open space requirements for a previously approved project shall be retained as open space and shall not be included in open space calculations for any subsequent conversion projects.
21 22 23 24 25 26 27 28	2	Greenway. The purpose of the greenway is to retain an open space view for stakeholders, support passive recreational uses, and support existing wildlife habitat. For the purposes of this section the greenway shall be identified as a continuous strip of land set aside for passive recreational uses, such as: open space, nature trails, parks, playgrounds, golf courses, beach frontage, disc golf courses, exercise equipment, and multi-use paths. The Board may approve other passive recreational uses that were vetted at the Stakeholder Outreach Meetings. The greenway shall not include required yards (setbacks) of any individual lots.
29 30 31 32 33 34 35		a. The greenway shall be contiguous to the existing residential properties surrounding the golf course and generally located along the perimeter of the proposed development. The Board may approve an alternative design that was vetted at the Stakeholder Outreach Meetings, as provided for in LDC section 5.05.15 C.3.
36 37 38 39		b. A minimum of 35 percent of the gross area of the conversion project shall be dedicated to the greenway. The greenway shall have a minimum average width of 100 feet and no less than 75 feet at any one location.
40 41 42		c. Maintenance of the greenway shall be identified through the zoning or and Stewardship Receiving Area Amendment process.
43 44 45 46		d. The greenway may be counted towards the open space requirement for the conversion project as established in LDC section 4.02.00 except as noted in G.1. above.
47 48 49 50		e. Existing trees and understory (shrubs and groundcover) shall be preserved and maintained within the greenway, except where minimal improvements are needed that provide a passive recreational use. At a minimum, canopy trees shall be provided at a ratio of 1:2,000 square feet within the

		Text strikethrough is current text to be deleted.
1		greenway. Existing trees may count toward the ratio; however, trees within
2		preserves shall be excluded from the ratio.
3		
4		f. A wall or fence is not required between the greenway and the proposed
5		development; however, should a wall or fence be constructed, the fence
6		shall provide habitat connectivity to facilitate movement of wildlife in and
7		around the greenway.
8		
9		g. A portion of the greenway may provide stormwater management; however,
10		the greenway shall not create more than 30 percent additional lake area
11		than exists pre-conversion in the greenway. Any newly developed lake
12		shall be a minimum of 100 feet wide.
13		
14		h. The applicant shall record a restrictive covenant in the County's official
15		records describing the use and maintenance of the greenway as described
16		in the zoning action or SRA Amendment.
17		
18	3.	Preserve requirements. The following preserve standards supplement those
19		established in LDC section 3.05.07.
20		
21		a. Where small isolated areas (of less than ½ acre in size) of native vegetation
22		(including planted areas) exist on site they may be consolidated into a
23		created preserve that may be greater than ¹ / ₂ acre in size in the aggregate
24		to meet the preserve requirement.
25		
26		b. Existing County approved preserve areas shall be considered as follows:
27		i. Golf courses within a conventional zoning district. All County
28		approved preserve areas shall be retained and may be utilized to
29		meet the preserve requirements for the conversion project.
30		
31		ii. Golf courses within a PUD. All County approved preserve areas
32		shall be retained. Preserve areas in excess of the PUD required
33		preserve acreage may be used to meet the preserve requirement
34		for the conversion project.
35		
36	4	Stormwater management requirements. The applicant shall demonstrate that the
37		stormwater management for the surrounding uses will be maintained at an
38		equivalent or improved level of service. This shall be demonstrated by a pre versus
39		post development stormwater runoff analysis.
40		
41	5.	Floodplain compensation. In accordance with LDC section 3.07.02 floodplain
42		compensation shall be provided.
43		
44	6.	Soil and/or groundwater sampling may be deferred by the applicant to Early Work
45		Authorization (EWA), SDP, or PPL submittal, whichever is the first to occur, if the
46		sampling has not been completed by the rezoning, SRA amendment, or
47		compatibility design review public hearings. See LDC Section 3.08.00 A.1.d.
48		
49	7	All other development standards. The conversion of golf courses shall be
50		consistent with the development standards in the LDC, as amended. Where

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1 2 3 4				requi	ired Sta de the	akeholo	ler Out	reach A	Aeeting	dates.	All ma	iled no	clude both t ices shall ised visual
5 6 7	¥.—	- Com	ompatibility Design Review, pursuant to LDC section 5.05.15 F.										
7 8 9		1	The following advertised public hearings are required.										
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Collier County Land Development Code | Administrative Procedures Manual

Chapter 3 | Quasi-Judicial Procedures with a Public Hearing

K. Compatibility Design Review	
Reference	LDC-sections 5.05.15, and LDC-Public Notice section 10.03.06 Y.
	See Chapter 4.N of the Administrative Code for Intent to Convert Applications and
	Chapter 8.F for Stakeholder Outreach Meetings for Golf Course Conversions.
Purpose	The Compatibility Design Review process is intended to address the impacts of golf course
	conversions on real property by reviewing the conceptual development plan for
	compatibility with existing surrounding uses.
Applicability	This process applies to a golf course constructed in any zoning district or designated as a
	Stewardship Receiving Area that utilize a non-golf course use which is a permitted,
	accessory, or conditional use within the existing zoning district or designation.
	This application is not required for golf courses zoned Golf Course and Recreational Uses
	(GC) seeking another use as provided for in LDC section 2.03.09 A.
	Conditional uses shall also require conditional use approval subject to LDC section
	10.08.00. The conditional use approval should be a companion item to the compatibility
	design review approval.
Pre Application	A pre-application meeting is required.
Initiation	The applicant files an "Application for Compatibility Design Review" with the Zoning
	Division after the "Intent to Convert" application is deemed complete by County staff and
	the Stakeholder Outreach Meetings (SOMs) are completed.
	See Chapter 4 of the Administrative Code for information regarding the "Intent to
	Convert" application and Chapter 8 of the Administrative Code for requirements for SOMs
	and additional notice information.
	See Chapter 1 D. for additional information regarding the procedural steps for initiating
	an application.
Application Contents	The application must include the following:
	1. Applicant contact-information.
	2. Addressing checklist.
	3. Name of project.
	4. The proposed conceptual development plan.
	5. The name and mailing address of all registered property owners' associations that
	could be affected by the application.
	6. Property Ownership Disclosure Form.
	7. The date the subject property was acquired or leased (including the term of the
	lease). If the applicant has an option to buy, indicate the dates of the option: date

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the option starts and terminates, and anticipated closing date.

- 8. Property information, including:
 - a. Legal description;
 - b. Property identification number;
 - **c.** Section, township, and range;
 - Address of the subject site and general location;
 - e. Size of property in feet and acres;
 - f. Zoning district;
 - g- Plat book and page number; and
 - h. Subdivision, unit, lot and block, and metes and bounds description.
- **9.** If the property owner owns additional property contiguous to the subject property, then the following information, regarding the contiguous property, must be included:
 - a. Legal description;
 - b. Property identification number;
 - c. Section, township and range; and
 - d- Subdivision, unit, lot and block, or metes and bounds description.
- 10. Zoning information, including adjacent zoning and land use.
- 11. Soil and/or groundwater sampling results, if available, as described in LDC section 3.08.00 A.4.d and 5.05.15 G.6;
- The approved Intent to Convert application, as described in LDC section 5.05.15 C.1; and
- 13. The SOM-Report, as described in LDC section 5.05.15 C.3.
- 14. A narrative describing how the applicant has complied with the criteria in LDC section 5.05.15 F.3, including:
 - a. A list of examples depicting how each criterion is met;
 - b. A brief narrative describing how the examples meet the criterion; and
 - e. Illustration of the examples on the conceptual development plan that are described above.

15. Affidavit of Authorization.

See Chapter 1 D.5 for the acceptance and processing of an application

Completeness and Processing of Application

- Notice Notification requirements are as follows.
 - See Chapter 8 of the Administrative Code for additional notice information.
 - Newspaper Advertisements: The legal advertisement shall be published at least 15 days prior to the hearing in a newspaper of general circulation. The advertisement shall include at a minimum:
 - a. Date, time, and location of the hearing;
 - b. Description of the proposed land uses; and

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	G 2 in. x 3 in. map of the project location.
	2. Mailed Notice: For the purposes of this mailed notice requirement, written notice
	shall be sent to property owners located within 1,000 feet from the property line of
	the golf course at least 15 days prior to the advertised public hearings.
	3. Sign: Posted at least 15 days before the advertised public hearing date.
	See Chapter 8 E. of the Administrative Code for sign template.
Public	1. The Planning Commission shall hold at least 1 advertised public hearing.
Hearing	2. The BCC shall hold at least 1 advertised public hearing.
Decision	The BCC, following a recommendation by the Planning Commission.
Maker	
Review	Staff will prepare a staff report consistent with LDC section 5.05.15 F and schedule a
Process	hearing date before the Planning Commission to present the petition. Following the
	Planning Commission's review, Staff will prepare an Executive Summary and will schedule
	a hearing date before the BCC to present the petition.
Updated	2021-143

Collier County Land Development Code | Administrative Procedures Manual

Chapter 4 | Administrative Procedures

Reference	
	LDC -sections 5.05.15, and LDC -Public Notice section 10.03.06 W. ⇔ See Chapter 8.F for Stakeholder Outreach Meetings for Golf Course Conversions.
Applicability	This process applies to applicants seeking to convert a constructed golf course to a non – golf course use. Approval of this application is required prior to submitting a conversion application (rezone, PUD, SRAA or Compatibility Design Review petition). This application is not required for golf courses zoned Golf Course and Recreational Uses (GC) seeking another use as provided for in LDC section 2.03.09 A.
Pre-Application	A pre-application meeting is required.
Initiation	The applicant files an "Intent to Convert" application with the Zoning Division.
	See Chapter 1 D. for additional information regarding the procedural steps for initiating an application.
Application	The application must include the following:
Contents	1. Applicant contact information.
	2. Addressing checklist.
	3. Name of project.
	4. The name and mailing address of all registered property owners' associations that could be affected by the application.
	5. Disclosure of ownership and interest information.
	6. The date the subject property was acquired or leased (including the term of the lease). If the applicant has an option to buy, indicate the dates of the option, date the option starts and terminates, and anticipated closing date.
	7. A title opinion or title commitment that identifies the current owner of the property and all encumbrances against the property.
	8. Boundary survey (no more than six months old).
	9. Property information, including:
	a. Legal description;
	b. Property identification number;
	c. Section, township, and range;
	d. Address of the subject site and general location;
	e. Size of property in feet and acres; and

then the following information, regarding the contiguous property, must be included:

- a. Legal description;
- b. Property identification number;
- c. Section, township and range; and
- d- Subdivision, unit, lot and block, or metes and bounds description.
- 11. Zoning information, including adjacent zoning and land use.
- 12. Existing PUD Ordinance, SRA Development Document, Site Development Plan, or Plat.
- 13. An exhibit identifying the following:
 - Any golf course acreage that was utilized to meet the minimum open space requirements for any previously approved project;
 - b. Existing preserve areas;
 - c- Sporadic vegetation less than ½ acre, including planted areas, that meet criteria established in LDC section 3.05.07 A.4; and
 - d. A matrix demonstrating the following as required in LDC-section 5.05.15G.3:
 - For conventionally zoned districts:
 - County approved preserve acreage; and
 - Any sporadic vegetation acreage used to meet the preserve requirement for the conversion project.
 - For PUDs:
 - County approved preserve acreage; and
 - Any County approved preserve acreage in excess of the PUD required preserve acreage that is used to meet the preserve requirement for the conversion project.
- 14. Stormwater management requirements as required by LDC section 5.05.15 G.4.
- 15. Floodplain compensation, if required by LDC section 3.07.02.
- 16. Soil and/or groundwater sampling results, if available, as described in LDC sections 3.08.00 A.4.d and 5.05.15 G.6.
- 17. List of deviations requested, as described in LDC sections 5.05.15 C.4.a b. The specific LDC sections for which the deviations are sought shall be identified. The list of deviations shall be shared with stakeholders at the SOM or NIM.
- 18. Electronic copies of all documents.

Applica In addition to the application contents above, the following must also be submitted tion Contents with the Intent to Convert application and used during SOM presentations:

Required for Presentations at SOMs

 A narrative clearly describing the goals and objectives for the conversion project.

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- b. No Conversion Alternative: A narrative describing the timeline of correspondence between the applicant and the property owners' associations relating to the applicant's examination of opportunities to retain all or part of the golf course as described in LDC section 5.05.15 C.2.b.i, and copies of such correspondence. It shall be noted in the narrative whether a final decision has been made about this
 - alternative or whether discussions with the property owners' associations are ongoing.
- County Purchase Alternative: A narrative describing the timeline of correspondence between the applicant and the County to determine if there is interest to retain all or portions of the property for public use as described in LDC section 5.05.15 C.2.b.ii, and copies of such correspondence. It shall be noted in the narrative whether a final decision has been made about this alternative or whether discussions with the County are ongoing.
- 4- Conceptual Development Plan Alternative: A conceptual development plan consistent with LDC section 5.05.15 C.2.b.iii, and as described in the following section.
- 5. The conceptual development plan shall include all information described in LDC section 5.05.15 C.2.b.iii, and the following:
 - An Access Management Exhibit, identifying the location and dimension of existing and proposed access points and legal access to the site.
 - b. A dimensional standards table for each type of land use proposed within the plan.
 - i Dimensional standards shall be based upon the established zoning district, or that which most closely resembles the development strategy, particularly the type, density, and intensity of each proposed land use.
 - ii. For PUDs: Any proposed deviations from dimensional standards of the established zoning district, or of the most similar zoning district, shall be clearly identified. Provide a narrative describing the justifications for any proposed deviations that are not prohibited by LDC section 5.05.15 C.4.
 - A plan providing the proposed location and design of the greenway (this may be included on the conceptual development plan):
 - Greenway Design: A plan providing the proposed location and design of the greenway and illustrating the following (including any alternative designs as described in LDC section 5.05.15 G.2.a):
 - a) The proposed location of passive recreational uses;
 - b) Existing and proposed lakes, including lake area calculations;
 - c) Preserve areas;

d) Any structures or trails related to passive recreational uses;

- e) Greenway widths demonstrating a minimum average width of 100 feet and no less than 75 feet shall be identified every 100 feet;
- f) Locations of existing trees and understory (shrubs and groundcover) shall be located on the plan in accordance with LDC section 5.05.15 G.2.e;
- g) A matrix identified on the plan shall demonstrate
 tree counts used to calculate the ratio described in
 LDC section 5.05.15 G.2.e; and
- h) Location of any proposed wall or fence pursuant to
 LDC section 5.05.15 G.2.f.
- **d.** A narrative describing how the applicant proposes to offset or minimize impacts of the golf course conversion on stakeholders' real property and provide for compatibility with existing surrounding land uses. Identify the compatibility measures on the conceptual development plan.
- 3. A narrative statement describing how the greenway will meet the purpose as described in LDC section 5.05.15 G.2 to retain open space views for stakeholders, support passive recreational uses, and support existing wildlife habitat.
- A narrative statement describing the public outreach methods proposed for the SOMs, consistent with Administrative Code Chapter 8.F.
- 5. Web-based survey, including the following:
 - a. A copy of the web-based survey;
 - b. The user-friendly website address where the survey will be available; and
 - **c.** The dates the survey will be available.

Comple \Leftrightarrow See Chapter 1 D.5 for the acceptance and processing of an application.

teness and Processing of Application Notice for the Intent to Convert Application

Notice forAfter the Intent to Convert application has been submitted, notice is required to informIntent toStakeholders of a forthcoming golf course conversion application. However, no mailingConvertis required if the applicant chooses to withdraw the Intent to Convert application.nolisation

See Chapter 8 of the Administrative Code for additional notice information.

L. Mailed Notice: For the purposes of this mailed notice, written notice shall be sent to property owners located within 1,000 feet from the property line of the golf course. The notice shall be sent after the Intent to Convert application has been reviewed and deemed satisfactory by staff to proceed to the mailed notice and SOMs, and at least 20 days prior to the first SOM. The mailed notice shall include the following:

a. Explanation of the intention to convert the golf course.

b. Indication that there will be at least two advertised SOMs and one webbased visual survey to solicit input from stakeholders on the proposed

project. The date, time, and location of the **SOMs** does not need to be included in this mailing.

- c. 2 in. x 3 in. map of the project location.
- d. Applicant contact information.
- 2. Sign: (see format below) Posted after the Intent to Convert application has been reviewed and deemed satisfactory by staff to proceed to the mailed notice and SOMs, and at least 20 days before the first SOM. The sign shall remain posted until all SOMs are complete. For the purposes of this section, signage, measuring 16 square feet, shall clearly indicate an applicant is petitioning the county to convert the golf course to a non-golf use (e.g. residential). A user-friendly website address shall be provided on the signs directing interested parties to visit Collier County's website to access materials for the SOM and the web based visual survey. The sign shall remain posted for 7 days after the last required SOM. The location of the signage shall be consistent with Chapter 8 of the Administrative Code.

Notice of application for intent to convert [golf course name] to [brief description of the project].

To access materials for the Stakeholder Outreach Meeting and participate in the web-based visual survey, visit [userfriendly URL].

Public	No public hearing is required for the Intent to Convert application. Public hearings will
Hearing	be required for subsequent conversion applications.
Decision	The County Manager or designee.
Maker	
Review	The Zoning Division will review the Intent to Convert application and identify whether
Process	additional materials are needed.
Updated	2021-143

Collier County Land Development Code | Administrative Procedures Manual

Chapter 7 | Submittal Requirements for Land Use Applications

E. Additional Requirements for Applications for a Proposed Golf Course Conversion – Rezones and Stewardship Receiving Areas

- **<u>Reference</u>** <u>LDC section 5.05.15</u>
- ApplicabilityThe following items are required for any rezone or SRA application that is submitted for the
proposed conversion of an existing golf course into a non-golf course use:
 - 1. <u>A Neighborhood Information Meeting (NIM) is required after the initial pre-</u> <u>application meeting and before the submittal of a formal application. This NIM does</u> <u>not replace the NIM requirements after submittal of the application.</u>

See Chapter 8 A.1 of the Administrative Code for NIM procedures.

See Chapter 1 D.4 of the Administrative Code for Pre-Application Meeting procedures.

- 2. <u>A title report that identifies the current owner of the property and all</u> encumbrances shall be required as part of the rezone or SRA application.
- Application
ContentsApplicants shall include a written summary of the NIM (⇔See Chapter 8 A.1 of the
Administrative Code for NIM procedures) and the title report with Submittal 1 of the
rezone or SRA application or the application is deemed incomplete.
- Notice N/A
- Public Hearing N/A
- Decision Maker N/A
- Review ProcessThe Zoning Division will review the supplemental items and identify whether additional
materials are needed as part of the review of the rezone or SRA application.

Updated

Collier County Land Development Code | *Administrative Procedures Manual Chapter 8 | Public Notice*

F. Stakeholder Outreach Meeting for Golf Course Conversions (SOM) Reference LDC sections 5.05.15 and LDC Public Notice section 10.03.06. See Chapter 4.N for Intent to Convert Applications for the Application Contents **Required for Presentations at SOMs.** Purpose Stakeholder Outreach Meetings (SOMs) are intended to engage stakeholders early in the design of a golf course conversion project and to encourage collaboration and consensus between the applicant and the stakeholders on the proposed conversion. Applicability This process applies to applicants seeking to convert a constructed golf course to a nongolf course use. A minimum of two in-person meetings and one web-based visual survey are required. This section shall be used in connection with LDC section 5.05.15. Initiation The SOMs may be held after the "Intent to Convert" application has been received by the County and deemed sufficient by staff to proceed. It is encouraged that SOMs take place in a timely manner so as to support stakeholder involvement. Each SOM shall be noticed as follows: SOM Notice **Requirements** Newspaper Advertisements: The legal advertisement shall be published at least 15 days before the SOM in a newspaper of general circulation. The advertisement shall include at a minimum: Date, time, and location of the SOM; -Petition name, number and applicant contact info; G. Notice of the intention to convert the golf course to a non-golf course use; d. Brief description of the proposed uses; and e. 2 in. x 3 in. map of the project location. - Mailed Notice: For the purposes of this mailed notice requirement, written notice shall be sent to property owners located within 1,000 feet from the property line of the golf course at least 15 days before the first SOM. The mailed notice shall include the following: a. Date, time, and location of each SOM included in the mailed notice; b. Petition name, number and applicant contact info; c. Notice of the intention to convert the golf course to another use; d. A brief description of the proposed uses; e- A statement describing that the applicant is seeking input through a stakeholder outreach process; The user-friendly web address where the meeting materials, such as the Developers Alternatives Statement, can be accessed;

	g. A brief description of the visual survey and the user-friendly web address
	where the survey can be accessed; and
	h. The dates that the web-based visual survey will be available online.
Location	The applicant must arrange the location of the meeting. The location must be reasonably convenient to the property owners who receive the required notice. The facilities must be of sufficient size to accommodate expected attendance.
Timeframe	SOMs must be held between November 1 st and April 1 st .
Conduct of SOMs	A minimum of two SOMs shall be conducted in accordance with the following:
	a. An assigned County planner shall attend the SOMs and observe the
	process. The planner shall note any commitment made by the applicant
	during the meetings.
	b. Meeting Conduct: The applicant shall conduct the meetings as follows:
	i- Use at least one public outreach method during the in-
	person meetings as described below; and
	ii. The applicant shall facilitate dialogue and encourage input on the conceptual development plan from the stakeholders regarding the types of development the stakeholders consider compatible with the neighborhood, and the types of land uses they would support to be added to the neighborhood.
	e- Presentation: The applicant-must provide the following at the SOM for
	review and comment:
	i. The current LDC zoning district uses and development regulations;
	 Information about the purpose of the meeting, including the goals and objectives of the conversion project;
	iii. A copy of the Developer's Alternatives Statement shall be made
	available at the SOM, as described in LDC section 5.05.15 C.2;
	iv. Visuals depicting the conceptual development plan(s) and the greenway; and
	v. The list of deviations requested, as described in LDC section
	5.05.15 C.4.a-b.
	d. Public Outreach Methods: The applicant shall use one or more of the
	following at the Stakeholder Outreach Meetings to engage
	stakeholders:
	i. Charrette. This public outreach method is a collaborative design
	and planning workshop that occurs over multiple days. Through a
	charrette, the applicant designs the conceptual development plan
	and greenway with stakeholders' input. During a charrette,
	stakeholders are given the opportunity to identify values, needs,
	and desired outcomes regarding the project. Through a series of
	engagement activities the conceptual development plan and
	greenway are designed and refined. Throughout the sessions,

stakeholders have an opportunity to analyze the project, address and resolve issues, and comment on multiple iterations of the project.

- ii. Participatory Mapping. This public outreach method produces maps using stakeholder knowledge and input. To start, the applicant hosts a workshop and shares information about the project through exhibits such as poster boards, written or electronic materials, etc. Participants are then given sticky dots, markers, or other tactile/visualization tools in conjunction with maps of the conceptual development plan and greenway to identify options to address compatibility, adverse impacts, or types of desirable usable open space for the project. For example: stakeholders are asked to place red dots on the map where there is a perceived pedestrian hazard and place a green dot where they support additional tree plantings in the greenway.
- iii. Group Polling. This public outreach method polls participants at the meeting and provides instant results. The poll can include a wide range of topics about the project, such as density, greenway uses, vehicle/pedestrian transportation networks, etc. The applicant provides sticky dots or uses electronic devices to conduct the polling.
- iv. Visioning Exercise. This public outreach method invites stakeholders to describe their core values and vision for their community. In a workshop setting, the applicant presents a wide variety of reports, maps, photos, and other information about the project. The applicant then poses questions to the participants, such as, but not limited to the following:
 - 1."What do people want to preserve in the community?"
 - 2."What do people want to create in the community?"
 - 3."What do people want to change in the community?"

The applicant collects the responses and works with the participants to create a vision statement for the project that incorporates the goals, concerns, and values of the community.

Web based	The web-based visual survey is intended to increase engagement with stakeholders. The
Visual Survey	survey should engage the stakeholders in the design of the project and assist in
Requireme	determining what stakeholders find important to the neighborhood, what is considered
nts	compatible with the neighborhood, and what types of land uses they support adding to
	the neighborhood.
	a. The survey shall provide visual representations of the proposed
	development, in particular the types of land uses proposed, streetscapes,
	public spaces, design characteristics, and depictions of the greenway design;
	b. The survey questions shall be worded so as to elicit responses to the
	stakeholders' preferences or support for the visual representations.
	c. The survey shall allow for additional comment(s) to be made by the stakeholders.
SOM	After the SOMs and the web based survey are complete, the applicant -will submit a
Report	report of the SOM to the County, including the following information:
-	
	a. A list of attendees, a description of the public outreach methods used,
	photos from the meetings demonstrating the outreach process, results from
	outreach methods described above;
	b. Copies of the materials used during the meeting, including any materials
	created at the meeting, such as any participatory mapping or related
	documents;
	e. A verbatim transcript of the meetings and an audio (mp3 or WAV format) or
	video recording in a format accessible or viewable by the County;
	d. A point counterpoint list, identifying the input from the stakeholders and
	how and why it was or was not incorporated into the application. Input from
	stakeholders may be categorized by topic and the applicant may provide a
	single response to each topic in narrative format; and
	The report shall be organized such that the issues and ideas provided by the stakeholders that are incorporated in the application are clearly labeled in the point-counterpoint list and in the conversion application.
Meeting	After each SOM is completed and prior to the submittal of a conversion application, the
Follow up	applicant will submit to the assigned planner a written summary of the SOM and any
	commitment that has been made. Any commitment made during the meeting will:
	a. Become part of the record of the proceedings;
	b. Be included in the staff report for any subsequent conversion application;
	and
	c Be considered for inclusion into the conditions of approval of any
	subsequent development order.